

**CITY OF CLEWISTON, FLORIDA**  
**ANNUAL FINANCIAL REPORT**  
**FOR THE FISCAL YEAR ENDED**  
**SEPTEMBER 30, 2020**

CITY OF CLEWISTON, FLORIDA

ANNUAL FINANCIAL REPORT  
SEPTEMBER 30, 2020

TABLE OF CONTENTS

Page

FINANCIAL SECTION

Independent Auditor's Report.....	1-2
Management's Discussion and Analysis.....	3-9
Basic Financial Statements	
Government-wide Financial Statements	
Statement of Net Position.....	10
Statement of Activities.....	11
Fund Financial Statements	
Balance Sheet – Governmental Funds.....	12
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position.....	13
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds.....	14
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities.....	15
Statement of Net Position – Proprietary Funds.....	16
Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds.....	17
Statement of Cash Flows – Proprietary Funds.....	18-19
Statement of Fiduciary Net Position – Fiduciary Fund.....	20
Statement of Changes in Fiduciary Net Position – Fiduciary Fund.....	21
Notes to Financial Statements.....	22-51
Required Supplementary Information:	
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund.....	52
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Community Redevelopment.....	53
Schedule of the City's Proportionate Share of the Net Pension Liability - FRS.....	54
Schedule of Contributions - FRS.....	55
Schedule of the City's Proportionate Share of the Net Pension Liability - HIS.....	56
Schedule of Contributions - HIS.....	57
Schedule of Changes in Net Pension Liability and Related Ratios – Pension Trust Fund.....	58
Schedule of Contributions – Pension Trust Fund.....	59
Schedule of Pension Investment Returns – Pension Trust Fund.....	60
Schedule of Changes in the City's Total OPEB Liability and Related Ratios.....	61
Other Supplementary Information:	
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Grants Fund.....	62
Schedule of Revenues and Expenses Water and Sewer Fund.....	63
Schedule to Determine Compliance with Interlocal Fire Protection Agreement.....	64
Schedule to Determine Compliance with Interlocal Animal Control Agreement.....	65

**CITY OF CLEWISTON, FLORIDA**

**ANNUAL FINANCIAL REPORT  
SEPTEMBER 30, 2020**

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TABLE OF CONTENTS (CONTINUED)

OTHER REPORTS

Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	66-67
Independent Auditor’s Report on Compliance for Each Major State Project and On Internal Control over Compliance Required by Chapter 10.550, <i>Rules of the Auditor General</i> .....	68-69
Schedule of State Financial Assistance .....	70
Notes to Schedule of State Financial Assistance.....	71
Summary Schedule of Findings and Questioned Costs .....	72-73
Summary Schedule of Prior Year Findings .....	74
Independent Auditor’s Management Letter .....	75-76
Independent Accountant’s Report – Investment Compliance .....	77



## INDEPENDENT AUDITOR'S REPORT

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Honorable Mayor and Members of  
the City Commission,  
City of Clewiston, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the **City of Clewiston, Florida** (the "City"), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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**Other Matters****Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 3 through 9 and the Required Supplementary Information as listed in the table of contents on pages 52 through 61 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The other supplementary information, (Schedule of Revenues, and Expenses Water and Sewer Fund, the Schedule to Determine Compliance with Interlocal Fire Protection Agreement, and the Schedule to Determine Compliance with Interlocal Animal Control Agreement) and the Schedule of Expenditures of State Financial Assistance are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information and the Schedule of Expenditures of State Financial Assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and the Schedule of Expenditures of State Financial Assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 10, 2021, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Bradenton, Florida  
June 10, 2021

# CITY OF CLEWISTON, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2020

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Management's discussion and analysis presents a narrative overview and analysis of the City of Clewiston's (the "City") financial performance for the fiscal year ended September 30, 2020. It is designed to provide a broad overview and a short and long term analysis of the City's activities based on information presented in the financial statements. Specifically, this information is designed to assist the reader in focusing on significant financial issues, provide an overview of the City's financial activities, identify changes in the City's financial position (its ability to address the next and subsequent years' challenges), clarify material deviations from the approved budget, and explain individual fund issues. We encourage readers to consider the information presented here in conjunction with the City's basic financial statements (beginning on page 10) and notes to the financial statements (pages 22 through 51).

### HIGHLIGHTS

**Financial Highlights for the Fiscal Year Ended September 30, 2020 and Subsequent Financial Information are shown below:**

1. The City's overall net position increased by \$1,180,504.
2. The total cost of all the City's programs was \$23,052,395 which was \$395,162 less than the prior year.
3. The City's governmental activities increased net position by \$790,352 substantially as a result of transfers from business-type activities of \$1,290,303.
4. During the year, the City had expenses of \$7,634,717 for governmental activities, which was \$366,286 less than the prior year.
5. The City's business-type activities increased net position by \$390,152 as a result of program and general revenues in excess of expenses of \$1,680,455 minus internal transfers-out of \$1,290,303.
6. The State Aid to Libraries Grant funding received in fiscal year 2020 totaled \$159,592.
7. During the fiscal year ended September 30, 2020, the City was awarded \$2,000,000 in state funding to complete the design and begin construction of a new C-21 bridge for vehicular and pedestrian access at the boat basin area. The bridge will provide access to the Herbert Hoover Dike, while allowing boat traffic in the C-21 canal. It is anticipated this project will significantly impact future development of the land located west of the bridge.
8. During the fiscal year ended September 30, 2020, the City utilized \$21,000 in grant funding from the Florida Department of Transportation Small County Outreach Program (SCOP) to support the planning and design expense of the East Ventura Avenue Roadway Reconstruction and Resurfacing Project. The City has identified this project as a priority and is planning to address it in the upcoming fiscal year with additional support from SCOP funding.
9. During the fiscal year ended September 30, 2020, the City continued work on a comprehensive infiltration and inflow (I & I) program with funding received from the Florida Department of Environmental Protection State Revolving Loan Fund (SRF). This multi-year project is in phase two (2) of three (3) phases with disbursements to date totaling \$1,468,636, representing approximately \$1,036,063 in grant funding and \$432,574 in low interest loans. The project has been implemented in order to reduce flows to the wastewater treatment plant and lower operating costs. Current project analysis has indicated successful results.
10. During the fiscal year ended September 30, 2020, the City received a Statewide Surface Water Restoration and Wastewater Projects grant from the Florida Department of Environmental Protection in the amount of \$381,032. This grant is for the purchase of four (4) skid mounted portable generators and a 100 kw backup generator to be used as a back-up power source for the waste water treatment plant.
11. During the fiscal year ended September 30, 2020, the City received \$247,133 in FEMA funding assistance for Hurricane Irma relief. This amount represents \$240,025 in Federal Assistance and \$7,108 in State Assistance.

# CITY OF CLEWISTON, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2020

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### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, highways and streets, developmental services, and culture and recreation. The business-type activities of the City include electric, water and sewer, and sanitation operations.

The government-wide financial statements can be found on pages 10 and 11 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: (1) governmental funds, and (2) proprietary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund and Community Redevelopment, which are considered to be major funds. Data from the other governmental fund is combined into a single, aggregated presentation.

# CITY OF CLEWISTON, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2020

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The City adopts an annual appropriated budget for its governmental funds. A budgetary comparison statement has been provided for the General Fund, Community Redevelopment and Grants Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 12 through 15 of this report.

**Proprietary funds.** The City of Clewiston, Florida maintains proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its electric, water and sewer, and solid waste.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the electric, water and sewer, and solid waste operations, which are considered to be major funds.

The basic proprietary fund financial statements can be found on pages 16 through 19 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 22 through 51 of this report.

### **Government-wide Financial Analysis**

Net position may serve over time as a useful indicator of a government's financial position. The City's assets (and deferred outflows of resources) exceeded liabilities (and deferred inflows of resources) by \$36.1 million (net position) at September 30, 2020.

\$24.5 million (68%) of the City's net position reflects its investment in capital assets (e.g. land, construction in progress, buildings, vehicles, and machinery and equipment) less related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City reports investment in its capital assets net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The following schedule provides a summary of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the City.



**CITY OF CLEWISTON, FLORIDA**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2020**

**City of Clewiston, Florida's Net Position**

	Governmental Activities		Business-type Activities		Totals	
	2020	2019	2020	2019	2020	2019
Current and other assets	\$ 2,860,623	\$ 2,142,467	\$ 16,407,784	\$ 14,791,786	\$ 19,268,407	\$ 16,934,253
Capital assets	9,695,320	9,779,633	29,677,709	29,515,722	39,373,029	39,295,355
Total assets	<u>12,555,943</u>	<u>11,922,100</u>	<u>46,085,493</u>	<u>44,307,508</u>	<u>58,641,436</u>	<u>56,229,608</u>
Total deferred outflows of resources	<u>731,843</u>	<u>612,931</u>	<u>31,956</u>	<u>37,282</u>	<u>763,799</u>	<u>650,213</u>
Other liabilities	758,446	1,158,223	2,525,389	1,885,113	3,283,835	3,043,336
Long-term liabilities	3,967,925	3,605,061	15,245,918	14,591,850	19,213,843	18,196,911
Total liabilities	<u>4,726,371</u>	<u>4,763,284</u>	<u>17,771,307</u>	<u>16,476,963</u>	<u>22,497,678</u>	<u>21,240,247</u>
Total deferred inflows of resources	<u>636,525</u>	<u>637,209</u>	<u>186,240</u>	<u>98,077</u>	<u>822,765</u>	<u>735,286</u>
Net position:						
Net investment in capital assets	9,335,551	9,356,731	15,199,071	15,714,111	24,534,622	25,070,842
Restricted	65,597	30,805	3,731,155	3,609,544	3,796,752	3,640,349
Unrestricted	(1,476,258)	(2,252,998)	9,229,676	8,446,095	7,753,418	6,193,097
Total net position	<u>\$ 7,924,890</u>	<u>\$ 7,134,538</u>	<u>\$ 28,159,902</u>	<u>\$ 27,769,750</u>	<u>\$ 36,084,792</u>	<u>\$ 34,904,288</u>

A portion of the City's net position, \$3.8 million (10%), represents resources that are subject to restrictions on how they may be used. The unrestricted portion of net position, \$7.8 million, may be used to meet the City's ongoing obligations to citizens and creditors.

The City's overall financial condition improved during the year ended September 30, 2020. The overall increase in the City's net position was \$1.2 million (3.4%) during the year.

**CITY OF CLEWISTON, FLORIDA**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2020**

**City of Clewiston, Florida's Changes in Net Position**

	Governmental Activities		Business-type Activities		Totals	
	2020	2019	2020	2019	2020	2019
Revenues:						
Program revenues:						
Charges for services	\$ 1,788,157	\$ 1,899,129	\$ 16,804,648	\$ 16,407,848	\$ 18,592,805	\$ 18,306,977
Operating grants and contributions	589,844	583,516	-	-	589,844	583,516
Capital grants and contributions	445,379	874,522	178,454	210,736	623,833	1,085,258
General revenues:						
Property taxes	1,544,514	1,464,255	-	-	1,544,514	1,464,255
Other taxes	2,617,398	2,583,765	-	-	2,617,398	2,583,765
Other	149,474	249,612	115,031	134,494	264,505	384,106
Total revenues	<u>7,134,766</u>	<u>7,654,799</u>	<u>17,098,133</u>	<u>16,753,078</u>	<u>24,232,899</u>	<u>24,407,877</u>
Operating Expenses:						
General government	1,507,348	495,593	-	-	1,507,348	495,593
Public safety	3,112,531	3,359,187	-	-	3,112,531	3,359,187
Transportation	711,041	1,411,981	-	-	711,041	1,411,981
Physical environment	242,766	210,681	-	-	242,766	210,681
Economic environment	23,491	24,544	-	-	23,491	24,544
Culture and recreation	1,890,677	2,372,815	-	-	1,890,677	2,372,815
Human services	137,337	119,004	-	-	137,337	119,004
Interest on long-term debt	9,526	7,198	-	-	9,526	7,198
Electric	-	-	9,966,116	9,963,696	9,966,116	9,963,696
Water and sewer	-	-	4,094,549	4,151,768	4,094,549	4,151,768
Solid waste	-	-	1,357,013	1,331,090	1,357,013	1,331,090
Total operating expenses	<u>7,634,717</u>	<u>8,001,003</u>	<u>15,417,678</u>	<u>15,446,554</u>	<u>23,052,395</u>	<u>23,447,557</u>
Increase in net position before transfers	(499,951)	(346,204)	1,680,455	1,306,524	1,180,504	960,320
Transfers	1,290,303	1,293,704	(1,290,303)	(1,293,704)	-	-
Change in net position	790,352	947,500	390,152	12,820	1,180,504	960,320
Net position, beginning, as restated	7,134,538	6,187,038	27,769,750	27,756,930	34,904,288	33,943,968
Net position, ending	<u>\$ 7,924,890</u>	<u>\$ 7,134,538</u>	<u>\$ 28,159,902</u>	<u>\$ 27,769,750</u>	<u>\$ 36,084,792</u>	<u>\$ 34,904,288</u>

**CITY OF CLEWISTON, FLORIDA**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2020**

**Capital Asset and Debt Administration**

**Capital assets.** The City's investment in capital assets for its governmental and business-type activities as of September 30, 2020, is \$39.4 million (net of accumulated depreciation and amortization). This investment in capital assets includes land, construction in progress, buildings, wastewater and drainage systems improvements, vehicles, machinery and equipment, park facilities, roads and highways, and software. There was a decrease of the City's investment in capital assets for the year ended September 30, 2020, of \$500 thousand due mostly to depreciation expense.

**City of Clewiston, Florida's Capital Assets  
(net of depreciation)**

	Governmental Activities		Business-type Activities		Totals	
	2020	2019	2020	2019	2020	2019
Land	\$ 2,697,047	\$ 2,697,047	\$ 670,142	\$ 670,142	\$ 3,367,189	\$ 3,367,189
Construction in progress	672,521	428,678	2,157,300	1,117,416	2,829,821	1,546,094
Buildings	2,243,731	2,358,658	93,224	103,953	2,336,955	2,462,611
Improvements	3,067,056	3,216,019	23,227,394	24,114,574	26,294,450	27,330,593
Machinery and equipment	1,014,965	1,079,231	3,529,649	3,509,637	4,544,614	4,588,868
Total capital assets	<u>\$ 9,695,320</u>	<u>\$ 9,779,633</u>	<u>\$ 29,677,709</u>	<u>\$ 29,515,722</u>	<u>\$ 39,373,029</u>	<u>\$ 39,295,355</u>

Additional information on the City's capital assets can be found in Note 6 of this report.

**Long-term debt.** At September 30, 2020, the City had total long-term liabilities outstanding of \$19.2 million. The debt amount represents notes payable and bonds payable secured by specified revenue sources and equipment.

**City of Clewiston, Florida's Long-term Liabilities Outstanding**

	Governmental Activities		Business-type Activities		Totals	
	2020	2019	2020	2019	2020	2019
Notes payable	\$ 359,769	\$ 422,902	\$ 2,417,638	\$ 1,484,611	\$ 2,777,407	\$ 1,907,513
Bonds payable	-	-	12,061,000	12,317,000	12,061,000	12,317,000
Net pension liability	2,555,290	2,063,362	239,724	236,352	2,795,014	2,299,714
Total OPEB liability	881,215	948,313	448,340	482,477	1,329,555	1,430,790
Compensated absences	171,651	170,484	79,216	71,410	250,867	241,894
Total debt	<u>\$ 3,967,925</u>	<u>\$ 3,605,061</u>	<u>\$ 15,245,918</u>	<u>\$ 14,591,850</u>	<u>\$ 19,213,843</u>	<u>\$ 18,196,911</u>

Additional information on the City's long-term debt can be found in Note 7 of this report.

## CITY OF CLEWISTON, FLORIDA

### MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2020

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#### **Economic Factors and Next Year's Budget and Rates**

The City Commission considered many factors while determining the fiscal year 2021 budget, setting the new millage rate and analyzing the fees which will be charged by the business-type activities.

A driving factor in this preparation was the adjustment of the fees charged by the business-type activities. As the community has worked toward resuming a pre-recession pace, these fees have not been adjusted for several years. As a result, this has not allowed for ample resources to plan necessary upgrades to the City's aging government-wide infrastructure. Through a combination of rate studies and much analysis of the business-type services provided, the City Commission was able to address this issue. The 2021 budget reflects these efforts as well as the City's commitment to focus on improving the infrastructure into the future.

While the pandemic has created many unknowns for forecasting the financial condition throughout the nation, it appears the local market and economy is beginning to recover with all indications pointing to state-wide conditions returning to normal. The area's unemployment rate in April 2021 was 5.6% on an annual basis which was much lower than the previous year's rate of 9.8% during the onset of the pandemic.

Clewiston's local economy consists largely of agribusiness, retail, and service industries. Some of the largest business entities in the Clewiston area include sugar and vegetable growers, general merchandise, and grocery retail establishments.

The City of Clewiston's population has increased from 7,155 in April 2010, to a current estimated population of approximately 8,020 citizens.

#### **Requests for Information**

This discussion and analysis is designed to provide a general overview of the City's finances for readers of the City's financial statements. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of Clewiston Finance Department, 115 West Ventura Avenue, Clewiston, Florida 33440. Additional information can be found on the City's website at <http://www.clewiston-fl.gov>.

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**CITY OF CLEWISTON, FLORIDA**

**STATEMENT OF NET POSITION  
SEPTEMBER 30, 2020**

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 2,635,451	\$ 5,007,971	\$ 7,643,422
Accounts receivables, net	588,668	3,281,296	3,869,964
Due from other governments	454,792	1,184,270	1,639,062
Internal balances	(969,591)	969,591	-
Prepaid items	5,775	-	5,775
Inventory	145,528	659,012	804,540
Restricted asset, cash and cash equivalents	-	2,860,351	2,860,351
Restricted investments	-	2,020,086	2,020,086
Restricted accounts receivable	-	425,207	425,207
Capital assets			
Non-depreciable	3,369,568	2,827,442	6,197,010
Depreciable, net	6,325,752	26,850,267	33,176,019
<b>Total assets</b>	<b>12,555,943</b>	<b>46,085,493</b>	<b>58,641,436</b>
<b>Deferred outflows of resources</b>			
Deferred outflows - pension	669,033	-	669,033
Deferred outflows - OPEB	62,810	31,956	94,766
<b>Total deferred outflows of resources</b>	<b>731,843</b>	<b>31,956</b>	<b>763,799</b>
<b>Liabilities</b>			
Accounts payable	390,402	1,526,267	1,916,669
Accrued liabilities	85,779	30,834	116,613
Due to other governments	779	-	779
Accrued interest payable	-	48,621	48,621
Customer deposits payable	25,807	919,667	945,474
Unearned revenue	255,679	-	255,679
Noncurrent liabilities			
Due within one year	300,810	411,290	712,100
Due in more than one year	3,667,115	14,834,628	18,501,743
<b>Total liabilities</b>	<b>4,726,371</b>	<b>17,771,307</b>	<b>22,497,678</b>
<b>Deferred inflows of resources</b>			
Deferred inflows - pension	484,101	108,691	592,792
Deferred inflows - OPEB	152,424	77,549	229,973
<b>Total deferred inflows of resources</b>	<b>636,525</b>	<b>186,240</b>	<b>822,765</b>
<b>Net position</b>			
Net investment in capital assets	9,335,551	15,199,071	24,534,622
Restricted for			
Capital improvements	-	3,112,119	3,112,119
Community development	65,597	-	65,597
Debt service	-	619,036	619,036
Unrestricted	(1,476,258)	9,229,676	7,753,418
<b>Total net position</b>	<b>\$ 7,924,890</b>	<b>\$ 28,159,902</b>	<b>\$ 36,084,792</b>

The accompanying notes to financial statements are an integral part of this statement.

CITY OF CLEWISTON, FLORIDA

STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2020

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Primary Government Business-type Activities	Total
<b>Primary Government:</b>							
<b>Governmental activities:</b>							
General government	\$ 1,507,348	\$ 1,516,290	\$ -	\$ -	\$ 8,942	\$ -	\$ 8,942
Public safety	3,112,531	271,867	251,813	140,948	(2,447,903)	-	(2,447,903)
Transportation	711,041	-	-	304,431	(406,610)	-	(406,610)
Physical environment	242,766	-	-	-	(242,766)	-	(242,766)
Economic environment	23,491	-	-	-	(23,491)	-	(23,491)
Culture and recreation	1,890,677	-	276,623	-	(1,614,054)	-	(1,614,054)
Human services	137,337	-	61,408	-	(75,929)	-	(75,929)
Interest on long-term debt	9,526	-	-	-	(9,526)	-	(9,526)
Total governmental activities	<u>7,634,717</u>	<u>1,788,157</u>	<u>589,844</u>	<u>445,379</u>	<u>(4,811,337)</u>	<u>-</u>	<u>(4,811,337)</u>
<b>Business-type activities:</b>							
Electric	9,966,116	11,879,215	-	178,454	-	2,091,553	2,091,553
Water and sewer	4,094,549	3,597,569	-	-	-	(496,980)	(496,980)
Solid waste	1,357,013	1,327,864	-	-	-	(29,149)	(29,149)
Total business-type activities	<u>15,417,678</u>	<u>16,804,648</u>	<u>-</u>	<u>178,454</u>	<u>-</u>	<u>1,565,424</u>	<u>1,565,424</u>
Total primary government	<u>\$ 23,052,395</u>	<u>\$ 18,592,805</u>	<u>\$ 589,844</u>	<u>\$ 623,833</u>	<u>(4,811,337)</u>	<u>1,565,424</u>	<u>(3,245,913)</u>
General revenues							
Property taxes					1,544,514	-	1,544,514
Gas taxes					375,757	-	375,757
Sales taxes					1,076,127	-	1,076,127
Communication services					183,907	-	183,907
Utility service taxes					572,937	-	572,937
Franchise taxes					42,729	-	42,729
Tax increments for redevelopment districts					34,377	-	34,377
Other taxes					26,713	-	26,713
Unrestricted state revenue sharing					304,851	-	304,851
Investment earnings					33,527	67,239	100,766
Miscellaneous					115,947	-	115,947
Gain on sale of capital asset					-	47,792	47,792
Transfers					1,290,303	(1,290,303)	-
Total general revenues and transfers					<u>5,601,689</u>	<u>(1,175,272)</u>	<u>4,426,417</u>
Change in net position					790,352	390,152	1,180,504
Net position, beginning of year					<u>7,134,538</u>	<u>27,769,750</u>	<u>34,904,288</u>
Net position, end of year					<u>\$ 7,924,890</u>	<u>\$ 28,159,902</u>	<u>\$ 36,084,792</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF CLEWISTON, FLORIDA**

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2020**

	<u>General Fund</u>	<u>Clewiston Redevelopment Agency</u>	<u>Nonmajor Grants Fund</u>	<u>Total Governmental Funds</u>
<b>Assets</b>				
Cash and cash equivalents	\$ 2,356,734	\$ 82,254	\$ 196,463	\$ 2,635,451
Accounts receivable, net	588,668	-	-	588,668
Due from other funds	1,387,387	-	8	1,387,395
Due from other governments	454,792	-	-	454,792
Inventory	145,528	-	-	145,528
Prepaid items	5,775	-	-	5,775
Total assets	<u>\$ 4,938,884</u>	<u>\$ 82,254</u>	<u>\$ 196,471</u>	<u>\$ 5,217,609</u>
<b>Liabilities and fund balances</b>				
Liabilities				
Accounts payable	\$ 351,233	\$ 15,000	\$ 24,169	\$ 390,402
Accrued liabilities	82,884	-	510	83,394
Due to other governments	779	-	-	779
Customer deposits	25,807	-	-	25,807
Unearned revenue	161,656	-	94,023	255,679
Due to other funds	1,914,612	1,657	78,289	1,994,558
Advances from other funds	362,428	-	-	362,428
Total liabilities	<u>2,899,399</u>	<u>16,657</u>	<u>196,991</u>	<u>3,113,047</u>
Deferred inflows of resources				
Unavailable revenue - intergovernmental	<u>246,765</u>	<u>-</u>	<u>-</u>	<u>246,765</u>
Fund balances				
Nonspendable	448,654	-	-	448,654
Restricted				
Community redevelopment	-	65,597	-	65,597
Unassigned	1,344,066	-	(520)	1,343,546
Total fund balances	<u>1,792,720</u>	<u>65,597</u>	<u>(520)</u>	<u>1,857,797</u>
Total liabilities and fund balances	<u>\$ 4,938,884</u>	<u>\$ 82,254</u>	<u>\$ 196,471</u>	<u>\$ 5,217,609</u>

The accompanying notes to financial statements are an integral part of this statement



CITY OF CLEWISTON, FLORIDA

**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2020**

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances - governmental funds	\$	1,857,797
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Governmental capital assets	\$	28,170,799
Accumulated depreciation	<u>(18,475,479)</u>	9,695,320
Revenues not available to pay current period expenditures are reported as unavailable revenue in the governmental funds.		
		246,765
Deferred outflows, deferred inflows, and the net pension liability related to the City's pension and opeb plans are not expected to be liquidated with expendable available financial resources and, therefore are not reported in the funds.		
Deferred outflows - pension	669,033	
Deferred outflows - OPEB	62,810	
Deferred inflows - pension	(484,101)	
Deferred inflows - OPEB	(152,424)	
Net pension liability	(2,555,290)	
Total OPEB liability	<u>(881,215)</u>	(3,341,187)
Certain liabilities are not due and payable in the current period and are therefore not reported in the funds.		
Accrued interest payable	(2,385)	
Compensated absences	(171,651)	
Notes payable	<u>(359,769)</u>	<u>(533,805)</u>
Net position of governmental activities	\$	<u><u>7,924,890</u></u>

**The accompanying notes to financial statements are an integral part of this statement.**

**CITY OF CLEWISTON, FLORIDA**

**STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

	<u>General Fund</u>	<u>Clewiston Redevelopment Agency</u>	<u>Nonmajor Grants Fund</u>	<u>Total Governmental Funds</u>
<b>Revenues</b>				
Property taxes	\$ 1,544,514	\$ 15,525	\$ -	\$ 1,560,039
Utility taxes	572,937	-	-	572,937
Business taxes	26,713	-	-	26,713
Communication services tax	183,907	-	-	183,907
Licenses and permits	90,347	-	-	90,347
Intergovernmental revenues	2,937,757	18,852	126,409	3,083,018
Charges for services	1,395,188	-	-	1,395,188
Franchise fees	42,729	-	-	42,729
Fines and forfeitures	23,016	-	-	23,016
Investment earnings	32,415	415	697	33,527
Miscellaneous revenues	115,947	-	-	115,947
Total revenues	<u>6,965,470</u>	<u>34,792</u>	<u>127,106</u>	<u>7,127,368</u>
<b>Expenditures</b>				
Current				
General government	1,570,883	-	-	1,570,883
Public safety	2,668,307	-	-	2,668,307
Transportation	523,982	-	-	523,982
Physical environment	242,350	-	-	242,350
Culture and recreation	1,547,277	-	127,626	1,674,903
Human services	123,741	-	-	123,741
Debt service				
Principal retirement	184,605	-	-	184,605
Interest	10,799	-	-	10,799
Capital outlay	430,311	-	-	430,311
Total expenditures	<u>7,302,255</u>	<u>-</u>	<u>127,626</u>	<u>7,429,881</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(336,785)</u>	<u>34,792</u>	<u>(520)</u>	<u>(302,513)</u>
<b>Other financing sources</b>				
Issuance of debt	121,472	-	-	121,472
Transfers in	1,290,303	-	-	1,290,303
Total other financing sources	<u>1,411,775</u>	<u>-</u>	<u>-</u>	<u>1,411,775</u>
<b>Change in fund balances</b>	1,074,990	34,792	(520)	1,109,262
<b>Fund balances, beginning of year</b>	717,730	30,805	-	748,535
<b>Fund balances, end of year</b>	<u>\$ 1,792,720</u>	<u>\$ 65,597</u>	<u>\$ (520)</u>	<u>\$ 1,857,797</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF CLEWISTON, FLORIDA**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

<b>Net Change in Fund Balances – Total Governmental Funds</b>		<b>\$ 1,109,262</b>
<p>Amounts reported for governmental activities in the statement of activities are different because:</p>		
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is depreciated over their estimated useful lives.</p>		
Capital outlay	\$ 547,317	
Less current year depreciation	<u>(631,630)</u>	(84,313)
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.</p>		
Debt issuance	(121,472)	
Principal repayment of long-term debt	<u>184,605</u>	63,133
<p>Revenues that are reported in the statement of activities that do not create current financial resources are not reported as revenues in governmental funds. This activity consists of:</p>		
Intergovernmental revenue		7,398
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds.</p>		
Change in compensated absences	(1,167)	
Change in total OPEB liability	(42,756)	
Change in accrued interest	1,273	
Change in net pension liability	<u>(262,478)</u>	<u>(305,128)</u>
<b>Change in net position of governmental activities</b>		<b>\$ <u>790,352</u></b>

**The accompanying notes to financial statements are an integral part of this statement.**

CITY OF CLEWISTON, FLORIDA

STATEMENT OF NET POSITION  
 PROPRIETARY FUNDS  
 SEPTEMBER 30, 2020

	Electric Fund	Water and Sewer Fund	Solid Waste Fund	Total
<b>Assets</b>				
Current assets				
Cash and cash equivalents	\$ 1,021,169	\$ 3,932,485	\$ 54,317	\$ 5,007,971
Accounts receivable, net	1,743,343	1,273,391	264,562	3,281,296
Due from other governments	-	1,184,270	-	1,184,270
Due from other funds	4,728,176	-	273,551	5,001,727
Advances to other funds	-	362,428	-	362,428
Inventory	471,684	187,328	-	659,012
Restricted cash and cash equivalents	1,149,282	1,711,069	-	2,860,351
Restricted investments	-	2,020,086	-	2,020,086
Restricted accounts receivable	425,207	-	-	425,207
Total current assets	<u>9,538,861</u>	<u>10,671,057</u>	<u>592,430</u>	<u>20,802,348</u>
Noncurrent assets				
Capital assets, non-depreciable	27,667	2,799,775	-	2,827,442
Capital assets, net	<u>4,060,539</u>	<u>22,409,027</u>	<u>380,701</u>	<u>26,850,267</u>
Total noncurrent assets	<u>4,088,206</u>	<u>25,208,802</u>	<u>380,701</u>	<u>29,677,709</u>
<b>Total assets</b>	<u>13,627,067</u>	<u>35,879,859</u>	<u>973,131</u>	<u>50,480,057</u>
<b>Deferred outflows of resources</b>				
Deferred outflows - OPEB	<u>13,220</u>	<u>13,201</u>	<u>5,535</u>	<u>31,956</u>
<b>Total deferred outflows of resources</b>	<u>13,220</u>	<u>13,201</u>	<u>5,535</u>	<u>31,956</u>
<b>Liabilities</b>				
Current liabilities				
Accounts payable	798,597	665,832	61,838	1,526,267
Notes payable	-	91,042	-	91,042
Accrued liabilities	16,177	11,246	3,411	30,834
Due to other funds	63,302	4,307,752	23,510	4,394,564
Compensated absences	30,420	18,712	4,116	53,248
Liabilities payable from restricted assets				
Accrued interest	5,178	43,443	-	48,621
Customer deposits payable	919,667	-	-	919,667
Bonds payable - current portion	-	267,000	-	267,000
Total current liabilities	<u>1,833,341</u>	<u>5,405,027</u>	<u>92,875</u>	<u>7,331,243</u>
Noncurrent liabilities				
Compensated absences	5,526	11,991	8,451	25,968
Notes payable, net of current portion	-	2,326,596	-	2,326,596
Revenue bonds payable, net of current portion	-	11,794,000	-	11,794,000
Net pension liability	146,498	59,931	33,295	239,724
Net OPEB liability	<u>185,473</u>	<u>185,207</u>	<u>77,660</u>	<u>448,340</u>
Total non-current liabilities	<u>337,497</u>	<u>14,377,725</u>	<u>119,406</u>	<u>14,834,628</u>
Total liabilities	<u>2,170,838</u>	<u>19,782,752</u>	<u>212,281</u>	<u>22,165,871</u>
<b>Deferred inflows of resources</b>				
Deferred inflows - pension	66,422	27,173	15,096	108,691
Deferred inflows - OPEB	<u>32,081</u>	<u>32,035</u>	<u>13,433</u>	<u>77,549</u>
<b>Total deferred inflows of resources</b>	<u>98,503</u>	<u>59,208</u>	<u>28,529</u>	<u>186,240</u>
<b>Net position</b>				
Net investment in capital assets	4,088,206	10,730,164	380,701	15,199,071
Restricted for				
Debt service	-	619,036	-	619,036
Capital improvements	-	3,112,119	-	3,112,119
FMPA	425,207	-	-	425,207
Unrestricted	<u>6,857,533</u>	<u>1,589,781</u>	<u>357,155</u>	<u>8,804,469</u>
Total net position	<u>\$ 11,370,946</u>	<u>\$ 16,051,100</u>	<u>\$ 737,856</u>	<u>\$ 28,159,902</u>

The notes to the financial statements are an integral part of these statements

**CITY OF CLEWISTON, FLORIDA**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

	<u>Electric Fund</u>	<u>Water and Sewer Fund</u>	<u>Solid Waste Fund</u>	<u>Total</u>
<b>Operating revenues</b>				
Charges for services	\$ 11,600,465	\$ 3,559,443	\$ 1,327,864	\$ 16,487,772
Impact fees	-	38,126	-	38,126
Miscellaneous	278,750	-	-	278,750
Total operating revenues	<u>11,879,215</u>	<u>3,597,569</u>	<u>1,327,864</u>	<u>16,804,648</u>
<b>Operating expenses</b>				
Purchased electricity	7,478,642	-	-	7,478,642
Personnel services and benefits	1,084,088	887,678	329,968	2,301,734
Operating expenses	972,721	1,865,665	962,385	3,800,771
Depreciation	430,665	823,773	64,660	1,319,098
Total operating expenses	<u>9,966,116</u>	<u>3,577,116</u>	<u>1,357,013</u>	<u>14,900,245</u>
<b>Operating income (loss)</b>	<u>1,913,099</u>	<u>20,453</u>	<u>(29,149)</u>	<u>1,904,403</u>
<b>Nonoperating revenues (expenses)</b>				
Investment earnings	16,213	50,781	245	67,239
Gain on disposal of capital assets	47,792	-	-	47,792
Interest expense	-	(517,433)	-	(517,433)
Total nonoperating revenues (expenses)	<u>64,005</u>	<u>(466,652)</u>	<u>245</u>	<u>(402,402)</u>
Income (loss) before transfers and capital contributions	1,977,104	(446,199)	(28,904)	1,502,001
<b>Capital contributions</b>	-	178,454	-	178,454
<b>Transfers out</b>	<u>(899,468)</u>	<u>(289,428)</u>	<u>(101,407)</u>	<u>(1,290,303)</u>
<b>Changes in net position</b>	1,077,636	(557,173)	(130,311)	390,152
<b>Total net position, beginning of year</b>	10,293,310	16,608,273	868,167	27,769,750
<b>Total net position, end of year</b>	<u>\$ 11,370,946</u>	<u>\$ 16,051,100</u>	<u>\$ 737,856</u>	<u>\$ 28,159,902</u>

The notes to the financial statements are an integral part of these statements

**CITY OF CLEWISTON, FLORIDA**

**STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

	<u>Electric Fund</u>	<u>Water and Sewer Fund</u>	<u>Solid Waste Fund</u>	<u>Total</u>
<b>Cash flows from operating activities</b>				
Cash received from customers	\$ 10,533,932	\$ 3,759,066	\$ 1,452,546	\$ 15,745,544
Cash paid to suppliers for goods and services	(8,308,313)	283,750	(1,029,860)	(9,054,423)
Cash paid to employees for services and benefits	(1,076,405)	(862,696)	(321,280)	(2,260,381)
Net cash provided by operating activities	<u>1,149,214</u>	<u>3,180,120</u>	<u>101,406</u>	<u>4,430,740</u>
<b>Cash flows from noncapital financing activities</b>				
Transfer to other funds	(899,468)	(289,428)	(101,407)	(1,290,303)
Net cash used in noncapital financing activities	<u>(899,468)</u>	<u>(289,428)</u>	<u>(101,407)</u>	<u>(1,290,303)</u>
<b>Cash flows from capital and related financing activities</b>				
Acquisition and construction of capital assets	(239,930)	(1,264,419)	-	(1,504,349)
Cash received from sale of capital assets	71,056	-	-	71,056
Issuance of notes payable	-	422,850	-	422,850
Principal paid on notes payable	-	(74,167)	-	(74,167)
Principal paid on bonds payable	-	(256,000)	-	(256,000)
Interest paid	-	(518,518)	-	(518,518)
Net cash used in capital and related financing activities	<u>(168,874)</u>	<u>(1,690,254)</u>	<u>-</u>	<u>(1,859,128)</u>
<b>Cash flows from investing activities</b>				
Cash paid for purchase of investments	-	(23,679)	-	(23,679)
Interest received	16,213	50,781	245	67,239
Net cash provided by investing activities	<u>16,213</u>	<u>27,102</u>	<u>245</u>	<u>43,560</u>
<b>Net change in cash and cash equivalents</b>	97,085	1,227,540	244	1,324,869
<b>Cash and cash equivalents, beginning of year</b>	<u>2,073,366</u>	<u>4,416,014</u>	<u>54,073</u>	<u>6,543,453</u>
<b>Cash and cash equivalents, end of year</b>	<u>\$ 2,170,451</u>	<u>\$ 5,643,554</u>	<u>\$ 54,317</u>	<u>\$ 7,868,322</u>
<b>Cash and cash equivalents classified as</b>				
Cash and cash equivalents	\$ 1,021,169	\$ 3,932,485	\$ 54,317	\$ 5,007,971
Restricted cash and cash equivalents	1,149,282	1,711,069	-	2,860,351
Total cash and cash equivalents	<u>\$ 2,170,451</u>	<u>\$ 5,643,554</u>	<u>\$ 54,317</u>	<u>\$ 7,868,322</u>

(Continued)

**CITY OF CLEWISTON, FLORIDA**

**STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

	<u>Electric Fund</u>	<u>Water and Sewer Fund</u>	<u>Solid Waste Fund</u>	<u>Total</u>
<b>Reconciliation of operating income (loss) to net cash provided by operating activities</b>				
Operating income (loss)	\$ 1,913,099	\$ 20,453	\$ (29,149)	\$ 1,904,403
Adjustment to reconcile operating income (loss) to net cash provided by operating activities:				
Depreciation	430,665	823,773	64,660	1,319,098
Change in operating assets and liabilities:				
(Increase) decrease in assets:				
Accounts receivable	(216,208)	131,797	(25,745)	(110,156)
Notes receivable	(1,158,285)	-	-	(1,158,285)
Due from other funds	63,302	29,700	150,427	243,429
Prepays	-	(20,080)	-	(20,080)
Deferred outflows - OPEB	2,203	2,200	923	5,326
Inventory	3,673	-	-	3,673
Increase (decrease) in liabilities:				
Accounts payable	35,121	566,410	(1,157)	600,374
Accrued liabilities	6,917	3,778	1,082	11,777
Due to other funds	-	1,603,085	(66,318)	1,536,767
Compensated absences payable	7,683	1,976	(1,853)	7,806
Net pension liability	2,061	843	468	3,372
Total OPEB liability	(14,122)	(14,102)	(5,913)	(34,137)
Deferred inflows - pension	22,978	9,400	5,222	37,600
Deferred inflows - OPEB	20,917	20,887	8,759	50,563
Customer deposits	29,210	-	-	29,210
Net cash provided by operating activities	<u>\$ 1,149,214</u>	<u>\$ 3,180,120</u>	<u>\$ 101,406</u>	<u>\$ 4,430,740</u>

The notes to the financial statements are an integral part of these statements

**CITY OF CLEWISTON, FLORIDA  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUND  
SEPTEMBER 30, 2020**

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	<u>Pension Trust Fund</u>
<b>Assets</b>	
Investments at fair value	\$ 13,098,501
Total assets	<u>13,098,501</u>
<b>Net position</b>	
Restricted for pension benefits	<u>\$ 13,098,501</u>



**CITY OF CLEWISTON, FLORIDA  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

	<b>Pension Trust Fund</b>
<b>Additions</b>	
Contributions	
Employer	\$          47,861
Investment income	
Interest and dividends	1,227,936
Total additions	1,275,797
<b>Deductions</b>	
Pension benefits	600,119
Administrative expenses	9,136
Total deductions	609,255
Change in net position	666,542
Net position, beginning of year	12,431,959
Net position, end of year	\$      13,098,501

## **BASIC FINANCIAL STATEMENTS**

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# CITY OF CLEWISTON, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Clewiston, Florida (the “City”) is a municipal corporation, incorporated by the Laws of Florida, 1923, Chapter 9712, which was amended by the Laws of Florida, 1925, Chapter 10434. Both of said acts were repealed by the Laws of Florida 1925, Chapter 10433, Article IX, Paragraph 11. Chapter 10433, as amended, constitutes the present Charter of the City. The City is governed by an elected five-member Board of City Commissioners. The Board appoints a City Manager to administer the policies emanating from its statutory powers and authority. The City’s major operations include police and fire protection, parks and recreation, library, public works, general administrative services, and community redevelopment. In addition, the City owns and operates electric, water, sewer, and solid waste collection systems.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted (GAAP) in the United States of America applicable to governmental units and the Uniform Accounting System mandated by Chapter 218.33, *Florida Statutes*. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting in the United States.

#### **Reporting Entity**

As required by GAAP, this report presents the financial statements of the funds of the City (the primary government). In evaluating the City as a reporting entity, management has considered all potential component units for which the City may or may not be financially accountable and included within the City's financial statements. Management utilized criteria set forth in GASB Statement 61 as amended for determining financial accountability of potential component units in evaluating potential component units. In accordance with GASB Statement 61 as amended, the City is financially accountable if it appoints a voting majority of the potential component unit's governing board, and it is able to impose its will on the organization, or there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City. In addition, component units can be other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

As of September 30, 2020, the City had one component unit, as defined by GASB Statement 61 as amended, which has been presented in the financial statements of the primary government using the blended presentation method, and is presented as a governmental fund type with a fiscal year-end of September 30. The Clewiston Community Redevelopment Agency (the “Agency”) was established by the City under Ordinance No. 2005-1 pursuant to the “Community Development Act of 1969” and Chapter 163, Part III of the Florida Statutes to prepare a community redevelopment plan for a designated geographic area within the City. The Agency's governing body is the same as the governing body of the City. The Agency functions as a department of the City. City management has operational and fiscal responsibility for the Agency's activities.

#### **Government-wide and Fund Financial Statements**

The basic financial statements include both government-wide and fund financial statements. The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Interfund services provided and used have not been eliminated. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support.

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Government-wide and Fund Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Major individual governmental funds and major enterprise funds are reported as separate columns in the fund financial statements.

**Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the flow of economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as with accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The Hendry County Tax Collector bills and collects property taxes for the City in accordance with the laws of the State of Florida. Property taxes attach as an enforceable lien on property as of the date of assessment and remain in effect until discharge by payment. Taxes are payable when levied (on November 1, or as soon thereafter as the assessment roll becomes available to the Tax Collector).

The following is the current property tax calendar:

Lien date	January 1
Levy date	November 1
Due date	November 1
Delinquent date	April 1
Sale of tax certificates	by June 1

Discounts of 1% are granted for each month taxes are paid on or before February 28, with a maximum discount of 4% if paid by November 30. Revenue recognition criteria for property taxes under GASB requires that property taxes expected to be collected within 60 days of the current period be accrued. Current year ad valorem taxes, which are uncollected as of the end of the fiscal year, are generally immaterial in amount, therefore, are not recorded as a receivable.

# CITY OF CLEWISTON, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Basis of Presentation**

The financial transactions of the City are recorded in individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's utility functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

GASB Statement 34 sets forth minimum criteria (percentage of assets plus deferred outflows of resources, liabilities plus deferred inflows of resources, revenues or expenditures/expenses of either fund category or the governmental and enterprise funds combined) for the determination of major funds. The City has used GASB Statement 34 minimum criteria for major fund determination to determine which funds are required to be reported as major funds. The following two broad classifications are used to categorize the fund types used by the City:

#### **Governmental Funds**

Governmental funds focus on the determination of financial position and changes in financial position (sources, uses, and balances of financial resources) and not net income. The City has the following major governmental funds:

The *General Fund* is the City's primary operating fund and is used to account for all financial resources except those required to be accounted for in another fund.

The *Community Redevelopment Fund* is used to account for the tax increment development receipts and expenditures thereof.

#### **Proprietary Funds**

Proprietary funds focus on the determination of net income, changes in net position, financial position and cash flows. The following is a description of the City's major proprietary funds:

*Electric Fund* – Accounts for the operations and activities related to the electric system within the City.

*Water and Sewer Fund* – Accounts for the operations and activities related to the water and sewer system within the City.

# CITY OF CLEWISTON, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Basis of Presentation (Continued)

*Solid Waste Fund* – Accounts for the operations and activities related to the solid waste system within the City.

#### **Fiduciary Funds**

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support City programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

The City's fiduciary fund is presented in the fiduciary fund financial statements by type (pension, private purpose and agency). Since by definition these assets are being held for the benefit of a third party (pension participants) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

The fiduciary fund of the City is the Pension Trust Fund.

#### **Cash and Cash Equivalents**

Each fund's cash on hand, demand deposits, and short-term investments are considered cash and cash equivalents. For purposes of these statements, all highly liquid debt instruments (including restricted assets), with a maturity of three months or less when purchased, are considered to be cash equivalents.

#### **Deposits and Investments**

Section 218.415, *Florida Statutes*, requires the investment of surplus public funds and prescribes the instruments in which those investments are authorized. Specifically, allowable investments include:

- The State of Florida Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969.
- Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- Interest-bearing time deposits or savings accounts in qualified public depositories.
- Direct obligations of the United States.

The City adheres strictly to the provisions of those cited statutes, as well as with Chapter 280, *Florida Statutes*, which requires the City to maintain deposits only with qualified public depositories. The City maintains a cash and investment pool available for use by all funds. Earnings from such investments are allocated to the respective funds based on applicable cash participation by each fund. In addition, restricted cash accounts and money market deposit accounts are separately maintained by several City funds in accordance with bond ordinances and other contractual agreements. Investments are stated at fair value, based on quoted market prices.

# CITY OF CLEWISTON, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Deposits and Investments (Continued)**

The City's cash and investment pool and certain individual funds participate in the Florida State Board of Administration (SBA) Florida PRIME. The SBA is governed by Chapter 19-1 of the Florida Administrative Code (FAC). The FAC provides guidance and establishes the general operating procedures for the administration of the Local Government Surplus Trust Funds. Additionally, the Florida Auditor General performs an operational audit of activities and investments of the SBA. GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, applies to Florida PRIME. GASB Statement 31 outlines the two options for accounting and reporting for money market investment pools as either "2a-7 like" or fluctuating net asset value (NAV). GASB Statement 31 describes a "2a-7 like" pool as an external investment pool that is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that it will operate in a manner consistent with Rule 2a-7 under the Investment Company Act of 1940. Rule 2a-7 is the rule that permits money market funds to use amortized cost to maintain a constant NAV of \$1.00 per share, provided that such funds meet certain conditions. City investments with the SBA may be made or liquidated by wire on a same day basis, subject to limitations described in Note 3. These funds are considered a SEC "2a-7 like" fund and are recorded at fair value.

#### **Receivables and Payables**

Interfund transactions are reflected as loans, services provided, reimbursements, or transfers. Loans between funds outstanding at the end of the fiscal year are referred to as either "due to other funds" or "due from other funds" (i.e., the current portion of interfund loans) or "advances" (i.e., the noncurrent portion of interfund loans). Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances" and are not eliminated in the process of consolidation.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Services provided, deemed to be at market, or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide columnar presentation. All proprietary fund receivables are shown net of an allowance for uncollectibles. The City's allowance estimate is based on historical collection experience and a review of the current status of accounts receivable.

#### **Inventory and Prepaid Items**

Inventory in governmental funds is valued at the lower of cost or net realizable value using the first in/first out (FIFO) method. A portion of the General Fund balance equal to the inventory amount has been reserved in the fund financial statements to indicate that it is not available for appropriation.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both government-wide and fund financial statements.



**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (roads, bridges, infrastructure, water and sewer distribution systems and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets costing in excess of \$1,000 with estimated useful lives in excess of one year. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized in proprietary funds as projects are constructed. The amount of interest capitalized during the construction phase of capital assets of business-type activities is calculated by offsetting interest expense incurred from the date of borrowing until the completion of the project with interest earned on the invested proceeds over the same period.

Capital assets are stated at cost, except for contributed assets, which are recorded at acquisition value on the date received by the City. Property, plant and equipment of the primary government are depreciated/amortized using the straight-line method generally over the following estimated useful lives:

	<u>Years</u>
Buildings	40
Improvements other than buildings	10 - 40
Machinery and equipment	5 - 10

**Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vacation leave and associated employee-related costs. A liability for these amounts is reported in governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

**Long-Term Obligations**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary funds statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

The difference between the reacquisition price (new debt) and the net carrying value of the old debt creates a deferred gain/loss from advance refunding of debt. This difference is deferred and amortized as a component of interest expense using the bonds outstanding method over the shorter of the remaining life of the old debt or the life of the new debt. The deferred account is offset against the new liability.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, gains/loss from refunding, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums and gains from refundings received on debt issuances are reported as other financing sources while discounts and losses from refundings on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# CITY OF CLEWISTON, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Net Pension Liability**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's Pension Trust Fund (the "Plan"), as well as the Florida Retirement Systems (FRS) and Health Insurance Subsidy (HIS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plan and FRS. For this purpose, benefit payments (including refunds of employee contributions, if any) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Fund Balance**

GASB Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, under GASB Statement 54, are as follows:

*Nonspendable* – includes amounts that are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, deposits, prepaids, and advances to other funds.

*Restricted* – includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.

*Committed* – includes fund balance amounts that can be used only for the specific purposes that are internally imposed by a formal action (Resolution) of the government's highest level of decision making authority, the City Commission. Commitments may be changed or lifted only by the City taking the same formal action (Resolution) that imposed the constraint. Contractual obligations are included to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual obligations.

*Assigned* – includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Intent is expressed by the City Commission or a body (for example: a budget or finance committee) or official to which the City Commission has delegated the authority to assign amounts to be used for specific purposes. This indicates that resources in these funds are, at a minimum, intended to be used for the purposes of that fund. The City Commission has not authorized a specific party to assign fund balance. The City Commission may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's budget.

*Unassigned* – includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed on fund balances. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification with the General Fund. The General Fund is the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance.

# CITY OF CLEWISTON, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2020

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Fund Balance (Continued)**

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

#### **Net Position**

Net position is classified in three categories. The general meaning of each is as follows:

Net investment in capital assets – represents the cost of capital assets, less accumulated depreciation reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets.

Restricted – this category includes resources restricted by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation.

Unrestricted – indicates that portion of net position that is available for future periods.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first and then unrestricted resources, as they are needed.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. See Note 8 and Note 11 for additional information on the City's deferred outflows of resources.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City currently has one item that qualifies for reporting in this category which relates to the City's pension plan. See note 6 for additional information on the City's deferred inflows of resources related to pensions.

#### **Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### **Budgets**

Budgets are adopted on a basis consistent with GAAP. Annual appropriated budgets are adopted by ordinance for all governmental and proprietary funds. However, budgets for proprietary funds are not legally required to be reported on and are not included in these financial statements. All appropriations lapse at fiscal year-end except for appropriations related to multiyear capital projects. Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Chapter 129, *Florida Statutes*, governs the manner in which the budget may be legally amended once it has been approved. Therefore, the fund level is the legal level of control for budget considerations according to Florida Statutes.

## CITY OF CLEWISTON, FLORIDA

### NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2020

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#### NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)

##### **Budgets (Continued)**

The City sets the legal level of budgetary control at the fund level. The transfer of budgeted amounts within departments may be requested by department heads and may be made upon approval by the Finance Director and City Manager. Budgetary transfers between funds or changes in the total budget of a fund require approval of the City Commission through the passage of a resolution which is required to be posted on the City's website. The schedule of expenditures by department budget and actual is presented in the financial statements to demonstrate compliance with the previous City policy which required budget approvals at the total department level. The City issues a separate budgetary report to demonstrate compliance with the new policy due to the exceptionally low level at which budgetary control has been set.

If, during the fiscal year, additional revenue becomes available for appropriations in excess of those estimated in the budget, the City Commission by resolution can make supplemental appropriations for the year. During the current fiscal year, various supplemental appropriations were approved by the City Commission. Budgetary data presented in the accompanying basic financial statements in the final budgeted amounts column represents the final budgetary data. In this column, the effects of budget amendments have been applied to original budgetary data.

##### **Encumbrances**

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of resources that are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. Encumbrances outstanding at year-end are reported as commitments of fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year. All encumbrances were closed at the end of the year. Therefore, no provision for encumbrances has been made at September 30, 2020.

#### NOTE 3 – DEPOSITS AND INVESTMENTS

*Deposit policies* – The City's cash and cash equivalents (including restricted assets) include cash on hand, demand deposits, short-term highly liquid debt instruments with original maturities of three months or less from the date of acquisition, pooled investments and money market funds.

##### **Deposits**

*Custodial credit risk* – There is a risk that in the event of failure of a depository financial institution, the government will not be able to recover their deposits. It is the City's policy to maintain its deposits only with qualified public depositories as defined in Chapter 280, *Florida Statutes*. The provisions of this statute allow qualified public depositories to participate in a multiple financial institution collateral pool to ensure security for public deposits. All qualified public depositories must place with or in the name of the Chief Financial Officer of the State of Florida, collateral in the amount of the average daily balance of public deposits multiplied by the average monthly balance of public deposits or 125% of the average daily balance of public deposits greater than capital. In the event of default by a qualified public depository, excess losses over insurance and collateral will be recovered through assessments from all qualified public depositories of the same type as the depository in default. Under this method, all City's deposits are considered fully insured. The City has no further custodial credit risk policy.

At September 30, 2020, the carrying amount of the City's checking accounts was \$10,503,773 and the bank balance was \$11,044,982.

# CITY OF CLEWISTON, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2020

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### NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)

#### City Investments

Florida Statutes authorize investments that include money market accounts, savings accounts, repurchase agreements, the Florida State Board of Administration (SBA) Florida PRIME, obligations of the U.S. Government, governmental agencies guaranteed by the U.S. Government, and certain bond mutual funds.

At September 30, 2020, the City held \$2,020,086 in Florida PRIME. Florida PRIME is an external investment pool governed by Chapters 215 and 218, *Florida Statutes*, and SBA Rules, Chapter 19-7, *Florida Administrative Code*. The purpose of Chapter 218, Part IV, *Florida Statutes*, is to promote through state assistance, the maximization of net interest earnings on invested surplus funds of units of local government, based on the principles of investor protection, mandated transparency, and proper governance, with the goal of reducing the need for imposing additional taxes. The primary investment objectives, in priority order, are safety, liquidity, and competitive returns with minimization of risks. Florida PRIME is rated AAAM by Standard and Poor's Rating Services. The dollar weighted average days to maturity (WAM) of Florida Prime at September 30, 2020, is 48 days. The weighted average life (WAL) of Florida PRIME at September 30, 2020, is 63 days.

*Interest rate risk* – The City does not have a formal policy relating to interest rate risk.

*Credit risk* – For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. All the City's investments are excluded from the definition of custodial credit risk. The City has no investment policy regarding credit risk.

*Concentrations of credit risk* – The City places no limits on the amount it may invest on any one issuer. As of September 30, 2020, the City did not hold any investments that were considered to be a concentration of credit risk.

Investments are stated at amortized cost in accordance with GASB 79. Per GASB 79, if a participant has an investment in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost it should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority to impose liquidity fees or redemption gates) in notes to the financial statements.

Chapter 218.409(8)(a), *Florida Statutes*, states, The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the Executive Director may extend the moratorium until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days.

As of September 30, 2020, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value.

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)**

**Pension Trust Fund Investments**

As of September 30, 2020, the City’s pension trust fund had the following investments:

<u>Pension Trust Fund Investments</u>	<u>Fair Value</u>
Fixed income	\$ 3,305,424
Domestic equity	8,459,561
International equity	1,333,516
	<u>\$ 13,098,501</u>

***Fair Value Measurements.***

The City categorizes its fair value measurements within fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs for similar assets, and Level 3 inputs are significant unobservable inputs. The City has the following recurring fair value measurements as of September 30, 2020:

	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Fair Value</u>
<b>Pension Trust Fund Investments</b>				
Fixed income	\$ -	\$ 3,305,424	\$ -	\$ 3,305,424
Domestic equity	-	8,459,561	-	8,459,561
Domestic equity	-	1,333,516	-	1,333,516
	<u>\$ -</u>	<u>\$ 13,098,501</u>	<u>\$ -</u>	<u>\$ 13,098,501</u>

Securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities’ relationship to benchmark quoted prices. Securities classified in Level 3 are valued using discounted cash flow techniques.

**NOTE 4 – ACCOUNTS RECEIVABLE**

Accounts receivable at September 30, 2020, were as follows:

	<u>General Fund</u>	<u>Electric Fund</u>	<u>Water &amp; Sewer Fund</u>	<u>Solid Waste Fund</u>	<u>Total</u>
Accounts receivable	\$ 582,358	\$ 1,833,109	\$ 718,563	\$ 280,153	\$ 3,414,183
Due from other governments	454,792	-	1,184,270	-	1,639,062
Assessments receivable	33,814	-	607,081	-	640,895
Less allowance for doubtful accounts	(27,504)	(89,766)	(52,253)	(15,591)	(185,114)
	<u>\$ 1,043,460</u>	<u>\$ 1,743,343</u>	<u>\$ 2,457,661</u>	<u>\$ 264,562</u>	<u>\$ 5,509,026</u>

**Due from Other Governments**

Amounts due from other governments in the General Fund relate to the grant and other intergovernmental revenue.

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 5 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

The composition of interfund balances as of September 30, 2020, is as follows:

**Due From/To Other Funds**

Due from/to other funds generally represent recurring activities between funds, as well as temporary cash deficits. Balances as of September 30, 2020, were as follows:

<u>Due To</u>	<u>Due From</u>						<u>Total</u>
	<u>General Fund</u>	<u>Clewiston Redevelopment Agency</u>	<u>Nonmajor Grants Fund</u>	<u>Electric Fund</u>	<u>Water and Sewer Fund</u>	<u>Solid Waste Fund</u>	
General Fund	\$ -	\$ 1,657	\$ 78,289	\$ -	\$ 1,283,931	\$ 23,510	\$ 1,387,387
Grants Fund	-	-	-	8	-	-	8
Electric Fund	1,914,612	-	-	-	2,813,564	-	4,728,176
Solid Waste Fund	-	-	-	63,294	210,257	-	273,551
<b>Total</b>	<b>\$ 1,914,612</b>	<b>\$ 1,657</b>	<b>\$ 78,289</b>	<b>\$ 63,302</b>	<b>\$ 4,307,752</b>	<b>\$ 23,510</b>	<b>\$ 6,389,122</b>

Additionally, the City reports an advance payable due from the General Fund to the Water and Sewer fund in the amount of \$362,428.

**Interfund Transfers**

Interfund transfers represent transfers of funds for operating purposes from the fund that collected them to the fund that is authorized to expend them.

<u>Transfers In</u>	<u>Transfers Out</u>			<u>Total</u>
	<u>Electric Fund</u>	<u>Water and Sewer Governmental</u>	<u>Solid Waste Governmental</u>	
General Fund	\$ 899,468	\$ 289,428	\$ 101,407	\$ 1,290,303

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 6 – CAPITAL ASSETS**

Capital asset balances and activity for the year ended September 30, 2020, were as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Ending Balance</u>
<b>Governmental activities</b>					
Capital assets not being depreciated					
Land	\$ 2,697,047	\$ -	\$ -	\$ -	\$ 2,697,047
Construction in progress	428,678	268,833	-	(24,990)	672,521
Total assets not being depreciated	<u>3,125,725</u>	<u>268,833</u>	<u>-</u>	<u>(24,990)</u>	<u>3,369,568</u>
Capital assets being depreciated					
Buildings	5,408,985	14,549	-	-	5,423,534
Improvements other than buildings	10,810,081	42,026	-	24,990	10,877,097
Machinery and equipment	8,278,691	221,909	-	-	8,500,600
Total assets being depreciated	<u>24,497,757</u>	<u>278,484</u>	<u>-</u>	<u>24,990</u>	<u>24,801,231</u>
Less accumulated depreciation					
Buildings	(3,050,327)	(129,476)	-	-	(3,179,803)
Improvements other than buildings	(7,594,062)	(215,979)	-	-	(7,810,041)
Machinery and equipment	(7,199,460)	(286,175)	-	-	(7,485,635)
Total accumulated depreciation	<u>(17,843,849)</u>	<u>(631,630)</u>	<u>-</u>	<u>-</u>	<u>(18,475,479)</u>
Total assets depreciated, net	<u>6,653,908</u>	<u>(353,146)</u>	<u>-</u>	<u>24,990</u>	<u>6,325,752</u>
Governmental activities, net	<u>\$ 9,779,633</u>	<u>\$ (84,313)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 9,695,320</u>



**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 6 – CAPITAL ASSETS (CONTINUED)**

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Ending Balance</u>
<b>Business-type activities</b>					
Capital assets not being depreciated					
Land	\$ 670,142	\$ -	\$ -	\$ -	\$ 670,142
Construction in progress	1,117,416	1,039,884	-	-	2,157,300
Total assets not being depreciated	<u>1,787,558</u>	<u>1,039,884</u>	<u>-</u>	<u>-</u>	<u>2,827,442</u>
Capital assets being depreciated					
Buildings	440,756	-	-	-	440,756
Improvements other than buildings	42,400,288	28,217	-	-	42,428,505
Machinery and equipment	11,964,704	436,248	(164,335)	-	12,236,617
Total assets being depreciated	<u>54,805,748</u>	<u>464,465</u>	<u>(164,335)</u>	<u>-</u>	<u>55,105,878</u>
Less accumulated depreciation					
Buildings	(336,803)	(10,729)	-	-	(347,532)
Improvements other than buildings	(18,285,714)	(915,397)	-	-	(19,201,111)
Machinery and equipment	(8,455,067)	(392,972)	141,071	-	(8,706,968)
Total accumulated depreciation	<u>(27,077,584)</u>	<u>(1,319,098)</u>	<u>141,071</u>	<u>-</u>	<u>(28,255,611)</u>
Total assets depreciated, net	<u>27,728,164</u>	<u>(854,633)</u>	<u>(23,264)</u>	<u>-</u>	<u>26,850,267</u>
Business-type activities, net	<u>\$ 29,515,722</u>	<u>\$ 185,251</u>	<u>\$ (23,264)</u>	<u>\$ -</u>	<u>\$ 29,677,709</u>

Depreciation expense was charged to function/programs of the City as follows:

<b>Governmental Activities</b>	
General government	\$ 32,557
Public safety	182,734
Transportation	182,620
Physical environment	25
Economic environment	23,491
Culture and recreation	197,928
Human services	12,275
	<u>\$ 631,630</u>
<b>Business-Type Activities</b>	
Electric	\$ 430,665
Water and sewer	823,773
Solid waste	64,660
	<u>\$ 1,319,098</u>

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 7 – LONG-TERM DEBT**

Long-term debt activity for the year ended September 30, 2020, is summarized as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental activities</b>					
Notes payable from direct borrowings					
Notes payable - bank	\$ 325,421	\$ 121,472	\$ (119,617)	\$ 327,276	\$ 132,870
FDEO agreement	97,481	-	(64,988)	32,493	32,493
Net pension liability	2,063,362	1,822,881	(1,330,953)	2,555,290	-
Total OPEB liability	948,313	88,747	(155,845)	881,215	-
Compensated absences	170,484	132,668	(131,501)	171,651	135,447
Total governmental activities	<u>\$ 3,605,061</u>	<u>\$ 2,165,768</u>	<u>\$ (1,802,904)</u>	<u>\$ 3,967,925</u>	<u>\$ 300,810</u>
<b>Business-type activities</b>					
Bonds payable	\$ 12,317,000	\$ -	\$ (256,000)	\$ 12,061,000	\$ 267,000
Notes payable from direct borrowings	1,484,611	1,007,194	(74,167)	2,417,638	91,042
Net pension liability	236,352	517,138	(513,766)	239,724	-
Total OPEB liability	482,477	45,149	(79,286)	448,340	-
Compensated absences	71,410	59,503	(51,697)	79,216	53,248
Total business-type activities	<u>\$ 14,591,850</u>	<u>\$ 1,628,984</u>	<u>\$ (974,916)</u>	<u>\$ 15,245,918</u>	<u>\$ 411,290</u>

For the governmental activities, the net pension liability, total OPEB liability, and compensated absences are generally liquidated by the General Fund.

**GOVERNMENTAL ACTIVITIES**

**Notes Payable from Direct Borrowings**

Note payable to a bank, dated December 30, 2015, payable in five annual payments of \$77,124, including interest at 3.32%, due January 1 of each year, with the first payment due on January 1, 2017. The final maturity date of the loan is January 1, 2021. Proceeds from the loan were used to purchase vehicles for the police and animal control departments and equipment for the recreation department.

\$ 74,646

\$300,000 note payable to a bank, dated October 31, 2019, payable in monthly payments of \$5,329, including interest at 2.50%, with the first payment due on December 1, 2019. The final maturity date of the loan is November 1, 2024. Proceeds were used to purchase golf carts.

252,630

**Florida Department of Economic Opportunity (FDEO) Repayment Agreement**

CDBG grant funds received by the City under the Florida Small Cities Community Development Block Grant program to be repaid to the FDEO due to employment goals which were not met in connection with the City's development of the Park of Commerce. Payable in quarterly installments of \$16,247.

32,493

Total governmental activities

\$ 359,769

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020

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NOTE 7 – LONG-TERM DEBT (CONTINUED)

**BUSINESS TYPE ACTIVITIES**

**Revenue Bonds**

Water and Sewer Revenue Bonds - Series 2007A. 4.125% revenue bonds payable, issued on June 7, 2007, to finance improvements to the water system; payment of principal, interest, and reserve account contributions are secured by net revenues of the water and sewer system; bonds mature serially on September 1, each year until the year 2046. \$ 6,700,000

Water and Sewer Revenue Bonds - Series 2007B. 4.125% revenue bonds payable, issued on June 7, 2007, to finance improvements to the water system; payment of principal, interest, and reserve account contributions are secured by net revenues of the water and sewer system; bonds mature serially on September 1, each year until the year 2046. 5,361,000

**Notes Payable from Direct Borrowings**

Notes payable to Florida Department of Environmental Protection, State Revolving Fund with the beginning of the repayment period on October 15, 2010. The two notes are payable in forty semi-annual payments in a combined amount of \$30,940, including interest at the rate of 1.42%, beginning April 15, 2011. The maturity date of the loans is October 15, 2030. Loans are secured by net revenues of the water and sewer systems. Proceeds from the loans were used to construct improvements to the sewer system. 601,864

Note payable to the Florida Department of Environmental Protection - State Revolving Fund with the beginning of the repayment period to be first principal payment due on January 15, 2019. The payments are principal only and are made semiannually in the amount of \$10,676. There are 60 payments. The final maturity date of the loan is July 15, 2048. Proceeds from the loan were used to update the Master Lift Station of the City Sewer system. 597,844

Note payable to the Florida Department of Environmental Protection - State Revolving Fund with the beginning of the repayment period to be first principal payment due on October 15, 2020. The payments are principal only and are made semiannually in the amount of \$16,126. Proceeds from the loan were used for an inflow and infiltration study. 212,113

Note payable to the Florida Department of Environmental Protection - State Revolving Fund with the beginning of the repayment period to be first principal payment due on March 15, 2022. The payments are principal only and are made semiannually in the amount of \$12,265. Proceeds from the loan were used for an inflow and infiltration study. 1,005,817

Total business type activities \$14,478,638

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 7 – LONG-TERM DEBT (CONTINUED)**

The annual requirements to amortize all debt outstanding as of September 30, 2020, are outlined in the table below. For business-type activities, the City’s SRF loan in the amount of \$1,005,817 is excluded as this loan is still in the draw down phase and final maturities have not yet been established.

**GOVERNMENTAL ACTIVITIES**

Fiscal Year	Notes Payable from Direct Borrowings			FDEO - Repayment Agreement		
	Principal	Interest	Total	Principal	Interest	Total
2021	\$ 132,870	\$ 8,206	\$ 141,076	\$ 32,493	\$ -	\$ 32,493
2022	59,717	4,235	63,952	-	-	-
2023	61,248	2,704	63,952	-	-	-
2024	62,816	1,136	63,952	-	-	-
2025	10,625	33	10,658	-	-	-
	<u>\$ 327,276</u>	<u>\$ 16,314</u>	<u>\$ 343,590</u>	<u>\$ 32,493</u>	<u>\$ -</u>	<u>\$ 32,493</u>

**BUSINESS TYPE ACTIVITIES**

Fiscal Year	Revenue Bonds			Notes Payable from Direct Borrowings		
	Principal	Interest	Total	Principal	Interest	Total
2021	\$ 267,000	\$ 497,516	\$ 764,516	\$ 91,042	\$ 8,316	\$ 99,358
2022	278,000	486,503	764,503	91,801	7,556	99,357
2023	290,000	475,035	765,035	92,571	6,786	99,357
2024	301,000	463,073	764,073	93,352	6,005	99,357
2025	314,000	450,656	764,656	94,145	5,212	99,357
2026-2030	1,775,000	2,047,980	3,822,980	483,006	13,779	496,785
2031-2035	2,172,000	1,650,495	3,822,495	188,334	217	188,551
2036-2040	2,660,000	1,163,869	3,823,869	106,758	-	106,758
2041-2045	3,256,000	567,930	3,823,930	106,758	-	106,758
2046-2048	748,000	30,855	778,855	64,054	-	64,054
	<u>\$ 12,061,000</u>	<u>\$ 7,833,912</u>	<u>\$ 19,894,912</u>	<u>\$ 1,411,821</u>	<u>\$ 47,871</u>	<u>\$ 1,459,692</u>

**NOTE 8 – PENSION PLANS**

**A – Cost Sharing Multiple Employer Defined Benefit Plans**

The City participates in two defined benefit pension plans (Plans) that are administered by the State of Florida, Department of Management Services, Division of Retirement. The Plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, *Florida Statutes*, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the Plans. That report is available from the Florida Department of Management Services’ website at [www.dms.myflorida.com](http://www.dms.myflorida.com).

Membership in the Florida Retirement System is compulsory for all of the City’s certified police officers hired after February 1, 2004. All certified police officers hired prior to February 1, 2004, were allowed to elect to participate in the Florida Retirement System or remain in the existing City pension plan.

# CITY OF CLEWISTON, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2020

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### NOTE 8 – PENSION PLANS (CONTINUED)

The FRS has five classes of membership. The City's certified law enforcement officers belong to one of the five classes, the Special Risk Class.

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. FRS was established and is administered in accordance with Chapter 121, *Florida Statutes*. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Sections 121.053 or 121.122, *Florida Statutes*, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retirees' Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, *Florida Statutes*. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under a state administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

#### **Benefits Provided**

Benefits under FRS are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, *Florida Statutes*.

#### **Contributions**

The contribution requirements of plan members and the employer are established and may be amended by the Florida Legislature. Employees are required to contribute 3% of their salary to FRS. The employer's contribution rates for the period October 1, 2019 through June 30, 2020, and July 1, 2020 through September 30, 2020, were as follows: Regular Class 8.47% and 10.00%, Senior Management 25.41% and 27.29%, Special Risk Employee Class 25.48% and 24.45%, Elected Officials 48.82% and 49.180%, and DROP Participants 14.60% and 16.98%.

The City's contributions for the year ended September 30, 2020, were \$148,276 to FRS and \$12,892 to HIS.

#### **Pension Liabilities and Pension Expense**

In its financial statements for the year ended September 30, 2020, the City reported a liability for its proportionate shares of the net pension liabilities. The net pension liabilities were measured as of June 30, 2020, and the total pension liabilities used to calculate the net pension liability were determined by an actuarial valuation dated July 1, 2020. The City's proportions of the net pension liabilities were based on the City's share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 8 – PENSION PLANS (CONTINUED)**

	<b>FRS</b>	<b>HIS</b>
Net pension liability	\$ 1,865,271	\$ 263,844
Proportion at:		
Current measurement date	0.004303663%	0.002160915%
Prior measurement date	0.004077131%	0.002136683%
Pension expense (benefit)	\$ 340,740	\$ 10,106

As of September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b>Description</b>	<b>FRS</b>		<b>HIS</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 71,388	\$ -	\$ 10,793	\$ 204
Change of assumptions	337,673	-	28,371	15,342
Net difference between projected and actual earnings on Pension Plan investments	111,060	-	211	-
Changes in proportion and differences between City Pension Plan contributions and proportionate share of contributions	63,670	235,603	2,228	39,725
City Pension Plan contributions subsequent to the measurement date	40,109	-	3,530	-
Total	\$ 623,900	\$ 235,603	\$ 45,133	\$ 55,271

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year-end will be recognized as a reduction of the net pension liability in the reporting period ending September 30, 2021. Other pension related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Fiscal Year Ending September 30:	<b>FRS</b>	<b>HIS</b>
2021	\$ 71,753	\$ (3,783)
2022	111,751	(2,806)
2023	94,988	(767)
2024	56,784	(1,780)
2025	12,912	(2,424)
Thereafter	-	(2,108)
	\$ 348,188	\$ (13,668)

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 8 – PENSION PLANS (CONTINUED)**

**Actuarial Assumptions**

The total pension liability for each of the defined benefit plans, measured as of June 30, 2020, was determined by an actuarial valuation dated July 1, 2020, using the individual entry age normal actuarial cost method and the following significant actuarial assumptions:

	FRS	HIS
Inflation	2.40%	2.40%
Salary increases	3.25%	3.25%
Investment rate of return	6.80%	N/A
Discount rate	6.80%	2.21%

Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB.

For both plans, the actuarial assumptions used in the valuation dated July 1, 2020, were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The following changes in key actuarial assumptions occurred in 2020:

FRS: The long-term expected rate of return and the discount rate used to determine the total pension liability decreased from 6.9% to 6.8%.

HIS: The municipal bond index rate and the discount rate used to determine the total pension liability increased from 3.50 % to 2.21%.

The long-term expected investment rate of return was not based on historical returns, but instead was based on a forward-looking capital market economic model. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. For the FRS Pension Plan, the table below summarizes the target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class:

Asset Class	Target Allocation <sup>(1)</sup>	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	2.2%	2.2%	1.2%
Fixed income	19.0%	3.0%	2.9%	3.5%
Global equity	54.2%	8.0%	6.7%	17.1%
Real estate	10.3%	6.4%	5.8%	11.7%
Private equity	11.1%	10.8%	8.1%	25.7%
Strategic investments	4.4%	5.5%	5.3%	6.9%
Total	100.0%			
Assumed Inflation - Mean			2.4%	1.7%

<sup>(1)</sup> As outlined in the Pension Plan's investment policy

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 8 – PENSION PLAN (CONTINUED)**

**Discount Rate**

The discount rate used to measure the total pension liability for FRS was 6.80%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because HIS is essentially funded on a pay-as-you-go basis, a municipal bond rate of 2.21% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index was used as the applicable municipal bond index.

**Sensitivity Analysis**

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the employer's proportionate share of the net pension liability if the discount rate was 1% higher or 1% lower than the current discount rate.

	FRS			HIS		
	1% Decrease (5.80%)	Current Discount Rate (6.80%)	1% Increase (7.80%)	1% Decrease (1.21%)	Current Discount Rate (2.21%)	1% Increase (3.31%)
City's proportionate share of the net pension liability	\$ 2,978,524	\$ 1,865,271	\$ 935,477	\$ 304,992	\$ 263,844	\$ 230,165

**Pension Plan Fiduciary Net Position**

Detailed information regarding the pension plans' fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

**Payables to the Pension Plan**

At September 30, 2020, the City reported a payable in the amount of \$0 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2020.

**B. Frozen Single Employer Defined Benefit Pension Plan**

The City sponsors a single employer defined benefit pension plan. Securian Retirement Services was appointed by the City as plan administrator and was responsible for all administrative, actuarial, and investment management decisions for the City of Clewiston Pension Plan (Plan) during the fiscal year ended September 30, 2017. Future retirees will have their benefits paid directly from the plan assets instead of through purchased annuities.

The City elected to freeze the benefits, except for cost of living increases, under the defined benefit plan effective October 1, 2012. No new members will be added to the plan after September 30, 2012.

The Plan does not issue a separate stand-alone financial report. The financial information is included as a Pension Trust Fund in the City's financial statements.



**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 8 – PENSION PLAN (CONTINUED)**

*Membership*

Membership in the Plan consisted of the following at October 1, 2020, the date of the latest actuarial valuation:

Active Plan Members	31
Retirees and beneficiaries currently receiving benefits	59
Terminated with vested deferred benefits	71
Total	161

*Contributions*

The City's actual contribution for the fiscal year ended September 30, 2020, was \$47,861.

*Investment Policy*

The following was the Board's adopted asset allocation policy as of September 30, 2020:

Asset Class	Allocation Policy	Long-Term Expected Real Rate of Return	Long-Term Expected Nominal Rate of Return
Domestic equity	58%	5.75%	8.50%
International equity	12%	1.75%	4.50%
Fixed income	30%	2.75%	5.50%
Real estate and alternatives	0%	6.50%	9.25%
General account	0%	1.25%	4.00%
 Total (weighted avg. rounded to 1/4%)	 100%	 4.25%	 7.00%

*Concentrations*

There were no investments (other than U.S. Government and U.S. Government-guaranteed obligations) that represent more than 5% of net position restricted for benefits.

There are no investments in, loans to, or leases with, any City official, government employer official, party related to a town official or government employer official, non-employer contributor, or organization included in the reporting entity.

**Rate of Return** – For the year ended September 30, 2020, the annual money-weighted rate of return on the City's pension plan investments, net of pension plan investment expense, was 6.50%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Net Pension Liability of the City**

Effective October 1, 2014, the City implemented the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, as well as Statement No. 71, *Pension Transition for Contributions made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. The information disclosed on the following pages is presented in accordance with these standards. The City's Plan does not issue separate financial statements.

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 8 – PENSION PLAN (CONTINUED)**

The measurement date for the City’s net pension liability is September 30, 2020. The total pension liability used to calculate the net pension liability was determined as of that date. The components of the net pension liability of the City for its September 30, 2020, financial statements, were as follows:

Total pension liability	\$ 13,764,400
Plan fiduciary net position	(13,098,501)
City's net pension liability	<u>\$ 665,899</u>
Plan fiduciary net position as a percentage of total pension liability	95.16%

For the year ended September 30, 2020, the City recognized pension expense of \$161,669 for the Plan. At September 30, 2020, the City reported deferred outflows of resources and deferred inflows related to its pension plan from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual earnings on pension plan investments	\$ -	\$ 301,918
Total	<u>\$ -</u>	<u>\$ 301,918</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the plans will be recognized in pension expense as follows:

Year ended September 30,	
2021	\$ (185,625)
2022	(56,698)
2023	15,874
2024	(75,469)
Total	<u>\$ (301,918)</u>

The required schedule of changes in the City’s net pension liability and related ratios immediately following the notes to the financial statements presents multi-year trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

**Actuarial Assumptions**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 8 – PENSION PLAN (CONTINUED)**

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan’s target asset allocation as of September 30, 2020, are summarized in the following table:

Asset Class	Allocation Policy	Long-Term Expected Real Rate of Return	Long-Term Expected Nominal Rate of Return
Domestic equity	58%	5.75%	8.50%
International equity	12%	1.75%	4.50%
Fixed income	30%	2.75%	5.50%
Real estate and alternatives	0%	6.50%	9.25%
General account	0%	1.25%	4.00%
Total (weighted avg. rounded to 1/4%)	100%	4.25%	7.00%

Discount Rate: The discount rate used to measure the total pension liability for the Plan was 6.50%.

The projection of cash flows used to determine the discount rate assumed that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plans’ fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Changes in the Net Pension Liability of the City.**

The changes in the components of the net pension liability of the City for the fiscal year ended September 30, 2020, were as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a-b)
<b>Balances at September 30, 2019</b>	\$ 13,088,493	\$ 12,431,959	\$ 656,534
<b>Changes for the year:</b>			
Interest	895,190	-	895,190
Differences between expected and actual experience	(151,332)	-	(151,332)
Assumption changes	532,168	-	532,168
Benefit payments and refunds	(600,119)	(600,119)	-
Contributions - employer	-	47,861	(47,861)
Net investment income	-	1,227,936	(1,227,936)
Administrative expenses	-	(9,136)	9,136
<b>Net change</b>	<u>675,907</u>	<u>666,542</u>	<u>9,365</u>
<b>Balances at September 30, 2020</b>	<u>\$ 13,764,400</u>	<u>\$ 13,098,501</u>	<u>\$ 665,899</u>

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 8 – PENSION PLAN (CONTINUED)**

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate.**

The following presents the net pension liabilities of the City, calculated using the discount rates noted above, as well as what the City's net pension liabilities would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease 5.50%	Current Discount Rate 6.50%	1% Increase 7.50%
City's Net Pension Liability - September 30, 2020	\$ 2,464,142	\$ 665,899	\$ (821,411)

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of September 30, 2020, and the current sharing pattern of costs between employer and employee.

Applicable totals for all of the City's defined benefit pension plans are reflected below:

	<b>Pension Trust</b>	<b>FRS</b>	<b>HIS</b>	<b>Total</b>
	<b>Fund</b>	<b>Pension</b>	<b>Pension</b>	
City's net pension liability	\$ 665,899	\$ 1,865,271	\$ 263,844	\$ 2,795,014
Deferred outflows of resources	-	623,900	45,133	669,033
Deferred inflows of resources	301,918	235,603	55,271	592,792
Pension expense	3,292	265,496	6,369	275,157

**NOTE 9 – CURRENT DEFINED CONTRIBUTION PLAN FOR EMPLOYEES OTHER THAN CERTIFIED POLICE OFFICERS**

Effective October 1, 2012, the City adopted a Supplemental Retirement Income Plan, a defined contribution plan, for all full-time regular employees other than firefighters, police officers, and City Commissioners. The plan is administered by the City of Clewiston in accordance with Internal Revenue Code Section 401(a). The City Commission has the authority to establish and amend benefit provisions. The City contributes 6% of each employee's qualified salary (excluding fire fighters, police officers, City Commissioners, and all part-time employees) and all amounts are vested immediately. All contributions to the plan are to be made by the City. The City Commission has the authority to establish and amend contribution requirements. All of the required contributions for the fiscal year ended September 30, 2020, were made by the City which totaled \$175,009.

**NOTE 10 – DEFERRED COMPENSATION PLAN**

Employees of the City may defer a portion of their compensation under the City sponsored deferred compensation plan created in accordance with Internal Revenue Code Section 457. Under this plan, participants are not taxed on the deferred portion of their compensation until the funds are distributed to them. The laws governing deferred compensation plans require plan assets to be held by a trust for the exclusive benefit of plan participants and their beneficiaries. Because the assets held under these plans are not the City's property and are not subject to City Commission control, they have been excluded from these financial statements.

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020

**NOTE 11 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSION**

**Plan Description and Funding Policy**

The City administers a single employer defined benefit health care and life insurance plan. The plan provides lifetime healthcare and life insurance for eligible retirees and their dependents, as long as they pay the full premium, through the City's group health and life insurance plan, which covers both active and retired members. This conforms with the minimum requirement for governmental employers under Florida state law. The City's contributions to active employees is limited to a fixed dollar contribution as approved by the City Commission, and the City is not required to contribute any additional amounts to provide benefits. Funding is on a "pay as you go" basis. The plan does not issue a publicly available financial report.

**Plan Membership**

Membership of the plan consisted of the following at September 30, 2020, the date of the latest actuarial valuation:

Active participants	90
Retirees, beneficiaries, and disabled members	28
Covered spouses	-
Total	<u>118</u>

**Total OPEB Liability of the City**

The City's total OPEB liability was measured as of September 30, 2020, and was determined by an actuarial valuation as of September 30, 2020.

**Actuarial assumptions**

The total OPEB liability in the September 30, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount rate	2.14%
Healthcare cost trend rate	Initial rate of 7.50% in fiscal year, grading down to the ultimate trend rate of 4.00% in fiscal 2073
Inflation rate	2.50%
Salary increase	2.50% per year
Participation rate	100% participation assumed, with 50% electing spouse coverage

Mortality rates were based on the mortality tables used in the July 1, 2019, actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2013 through 2018.

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 11 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSION (CONTINUED)**

**Discount Rate**

Under GASB Statement No. 75, when there are currently no invested plan assets held in trust to finance the OPEB obligations, the discount rate equals the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. The rate used in the September 30, 2020, valuation was 2.14%.

**Changes in the Total OPEB Liability of the City**

The changes in the total OPEB liability of the City for the year ended September 30, 2020, were as follows:

	Total OPEB Liability
Balances at September 30, 2019	\$ 1,430,790
Changes for the year:	
Service cost	80,648
Interest on the total OPEB liability	53,248
Differences between expected and actual experience	(109,064)
Changes in assumptions and other inputs	(77,548)
Benefit payments	(48,519)
Net changes	(101,235)
Balances at September 30, 2020	\$ 1,329,555

The required schedule of changes in the City's total OPEB liability and related ratios in the required supplementary information immediately following the notes to the financial statements presents multi-year trend information about the total OPEB liability.

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.**

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.14%) or 1-percentage-point higher (3.14%) than the current discount rate:

	1% Decrease 1.14%	Current Discount Rate 2.14%	1% Increase 3.14%
Total OPEB liability	\$ 1,549,111	\$ 1,329,555	\$ 1,154,328

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

**NOTE 11 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSION (CONTINUED)**

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate**

The following presents the total OPEB liability of the City, as well as what the City’s total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	1% Decrease 3.00% - 6.50%	Current Healthcare Cost Trend Rate	1% Increase 5.00% - 8.50%
Total OPEB liability	\$ 1,281,788	\$ 1,329,555	\$ 1,384,636

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of September 30, 2019, and the current sharing pattern of costs between employer and inactive employees.

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended September 30, 2020, the City recognized OPEB expense of \$119,726. At September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 95,431
Changes in assumptions and other inputs	94,766	134,542
Total	<u>\$ 94,766</u>	<u>\$ 229,973</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended September 30,	
2021	\$ (20,870)
2022	(20,870)
2023	(20,870)
2024	(20,870)
2025	(20,868)
Thereafter	<u>(30,859)</u>
Total	<u>\$ (135,207)</u>

# CITY OF CLEWISTON, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2020

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### NOTE 12 – COMMITMENTS AND CONTINGENCIES

#### **Florida Municipal Power Agency - Power Sales and Project Support Contracts**

The City is a member of the Florida Municipal Power Agency (FMPA) with a membership of thirty-one municipal electric systems. The City is a participant in FMPA's St. Lucie and All-Requirements Projects. The FMPA issued revenue bonds to acquire an ownership interest in the St. Lucie Project and the All- Requirements Project. FMPA has pledged its interest under certain Power Sales Contracts and Project Support Contracts entered into with the participants of the project as security for the bonds. Under the Power Sales Contract, the City has agreed to purchase its entitlement share of the generation capability of the St. Lucie and All-Requirements Projects along with the transmission services for any month electric capacity or energy was made available to the City.

The City's entitlement share totals approximately 2.2% of FMPA's entitlement in the St. Lucie Project and 2.1% of FMPA's entitlement in the All-Requirements Project. In the event payments are not required to be made for any month by the City under its Power Sales Contract because electric capacity and energy were not available, the City would be required to make monthly payments under its Project Support Contract equal to the payment which would have been required under the Power Sales Contract.

Payments under the Power Sales Contract are operating expenses of the electric system, but payments under the Project Support Contracts are not and, therefore, are to be made after payment of operating expenses, debt service and any other payments required to be made under debt instruments.

The City previously entered into a Capacity and Energy Sales Contract with certain other participants. Under this contract, the City agreed to sell the capacity and energy from its respective entitlement share of the project to certain purchasing systems. The purchasing systems agreed to purchase such capacity and energy and to provide back-up capacity and energy. The City remains obligated for payments pursuant to its Power Sales and Project Support Contracts. The City's pro rata share of the Agency's operating deficit for the year ended September 30, 2020, was not material in relation to the City's total electrical system expenditures.

#### **Grants and Assistance**

Activities of certain funds of the City are financed in whole or in part by various forms of grants and assistance, principally from Hendry County, the State of Florida, and the federal government. There can be no absolute assurance that such assistance will continue in the future at the present levels. Amounts received from grantor agencies are subject to audit or adjustment by grantor agencies. Also, any amounts disallowed could constitute liabilities of the applicable funds.

During the fiscal year ended September 30, 2015, the City was notified by the State of Florida, Department of Economic Opportunity, that the City had not met the employment goals required by the CDBG grant related to the City's development of the park of commerce. Therefore, grant funds previously paid to the City in the amount of \$97,481 are currently being repaid (see Note 7).

#### **Litigation**

The City, in accordance with the normal conduct of its affairs, is involved in various judgments, claims, and litigation. It is expected that the final settlement of these matters will not materially affect the financial statements of the City.



**CITY OF CLEWISTON, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2020**

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**NOTE 13 – RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is a member of a public entity risk pool which is a cooperative group of governmental entities joining together to finance an exposure, liability, or risk. The pool provides coverage for property, liability, public officials' liability, workers' compensation, automobile physical damage, general liability, and automobile liability. The cost of the property and casualty insurance and workers' compensation is accounted for in the governmental activities and business-type activities of the City. There were no settled claims which exceeded insurance coverage during the past three fiscal years.

A loss fund is established to pay the self-insured retention amounts. Self-insured per occurrence limits are \$100,000 for property and liability claims, \$150,000 for workers' compensation, and \$25,000 for crime related claims. Any claims in excess of these established limits are covered by aggregate excess or stop loss insurance. The City financial reporting entity is covered by Florida Statutes under the Doctrine of Sovereign Immunity, which effectively limits the liability of individual claims to \$100,000/\$200,000 for all claims relating to the same incident.

The City provides hospitalization and medical coverage through commercial insurance carriers.

Major uninsurable risks include damages to infrastructure assets and damages or governmental fines due to, pollution, or contamination of any kind. Since the amounts of loss cannot be reasonably estimated and the likelihood is undeterminable, no provision for such occurrences is included in these financial statements.

**NOTE 14 – SUBSEQUENT EVENT**

The City has evaluated all subsequent events through June 10, 2021, the date the financial statements were available to be issued.

**REQUIRED SUPPLEMENTARY INFORMATION**

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**CITY OF CLEWISTON, FLORIDA**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES—BUDGET AND ACTUAL  
GENERAL FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Property taxes	\$ 1,631,703	\$ 1,631,703	\$ 1,544,514	\$ (87,189)
Utility taxes	550,710	550,710	572,937	22,227
Business taxes	35,000	35,000	26,713	(8,287)
Communication services tax	190,629	190,629	183,907	(6,722)
Licenses and permits	95,366	95,366	90,347	(5,019)
Intergovernmental revenues	2,657,115	4,831,205	2,937,757	(1,893,448)
Charges for services	1,375,402	1,375,402	1,395,188	19,786
Franchise fees	29,240	29,240	42,729	13,489
Fines and forfeitures	30,100	30,100	23,016	(7,084)
Investment earnings	17,000	17,000	32,415	15,415
Miscellaneous revenues	60,854	66,342	115,947	49,605
Total revenues	<u>6,673,119</u>	<u>8,852,697</u>	<u>6,965,470</u>	<u>(1,887,227)</u>
<b>Expenditures</b>				
Current				
General government	2,561,232	2,301,160	1,570,883	730,277
Public safety	2,751,919	2,795,948	2,668,307	127,641
Transportation	726,395	826,095	523,982	302,113
Physical environment	342,183	342,183	242,350	99,833
Culture and recreation	1,940,454	1,964,068	1,547,277	416,791
Human services	153,622	154,025	123,741	30,284
Debt service				
Principal retirement	238,038	238,038	184,605	53,433
Interest	15,540	15,540	10,799	4,741
Capital outlay	292,686	2,564,590	430,311	2,134,279
Total expenditures	<u>9,022,069</u>	<u>11,201,647</u>	<u>7,302,255</u>	<u>3,899,392</u>
<b>Deficiency of revenues under expenditures</b>	<u>(2,348,950)</u>	<u>(2,348,950)</u>	<u>(336,785)</u>	<u>2,012,165</u>
<b>Other financing sources</b>				
Debt issuance	111,000	111,000	121,472	10,472
Transfers in	2,237,950	2,237,950	1,290,303	(947,647)
Total other financing sources	<u>2,348,950</u>	<u>2,348,950</u>	<u>1,411,775</u>	<u>(937,175)</u>
<b>Change in fund balance</b>	-	-	1,074,990	1,074,990
<b>Fund balance, beginning of year</b>	<u>717,730</u>	<u>717,730</u>	<u>717,730</u>	-
<b>Fund balance, end of year</b>	<u>\$ 717,730</u>	<u>\$ 717,730</u>	<u>\$ 1,792,720</u>	<u>\$ 1,074,990</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF CLEWISTON, FLORIDA**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES—BUDGET AND ACTUAL  
COMMUNITY REDEVELOPMENT  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Property taxes	\$ 15,525	\$ 15,525	\$ 15,525	\$ -
Intergovernmental revenues	19,516	19,516	18,852	(664)
Investment earnings	100	100	415	315
Total revenues	<u>35,141</u>	<u>35,141</u>	<u>34,792</u>	<u>(349)</u>
<b>Expenditures</b>				
Current				
Economic environment	<u>325</u>	<u>325</u>	-	<u>325</u>
Total expenditures	<u>325</u>	<u>325</u>	-	<u>325</u>
<b>Change in fund balance</b>	34,816	34,816	34,792	(24)
<b>Fund balance, beginning of year</b>	<u>30,805</u>	<u>30,805</u>	<u>30,805</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ 65,621</u>	<u>\$ 65,621</u>	<u>\$ 65,597</u>	<u>\$ (24)</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF CLEWISTON, FLORIDA**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY -  
FLORIDA RETIREMENT SYSTEM PENSION PLAN**

Reporting period ending Measurement date	<u>9/30/2020</u> <u>6/30/2020</u>	<u>9/30/2019</u> <u>6/30/2019</u>	<u>9/30/2018</u> <u>6/30/2018</u>	<u>9/30/2017</u> <u>6/30/2017</u>
City's proportion of the FRS net pension liability	0.0043037%	0.0040771%	0.0048330%	0.0060161%
City's proportionate share of the FRS net pension liability	\$ 1,865,271	\$ 1,404,107	\$ 1,455,720	\$ 1,779,521
City's covered payroll	\$ 749,992	\$ 713,598	\$ 732,313	\$ 812,857
City's proportionate share of the pension liability as a percentage of its covered payroll	248.71%	196.76%	198.78%	218.92%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	78.85%	82.61%	84.26%	83.89%
Reporting period ending Measurement date	<u>9/30/2016</u> <u>6/30/2016</u>	<u>9/30/2015</u> <u>6/30/2015</u>	<u>9/30/2014</u> <u>6/30/2014</u>	
City's proportion of the FRS net pension liability	0.0063403%	0.005830618%	0.005825680%	
City's proportionate share of the FRS net pension liability	\$ 1,600,919	\$ 753,103	\$ 355,452	
City's covered payroll	\$ 844,735	\$ 903,630	\$ 815,567	
City's proportionate share of the pension liability as a percentage of its covered payroll	189.52%	83.34%	43.58%	
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	84.88%	92.00%	96.09%	

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.

**CITY OF CLEWISTON, FLORIDA**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
FLORIDA RETIREMENT SYSTEM PENSION PLAN**

Reporting period ending Measurement date	<b>9/30/2020 6/30/2020</b>	<b>9/30/2019 6/30/2019</b>	<b>9/30/2018 6/30/2018</b>	<b>9/30/2017 6/30/2017</b>
Contractually required FRS contribution	\$ 148,276	\$ 124,336	\$ 160,758	\$ 171,481
FRS Contributions in relation to the contractually required FRS contribution	<u>148,276</u>	<u>124,336</u>	<u>160,758</u>	<u>171,481</u>
FRS Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 743,921	\$ 695,971	\$ 732,313	\$ 812,857
FRS Contributions as a percentage of covered payroll	19.93%	17.87%	21.95%	21.10%
Reporting period ending Measurement date	<b>9/30/2016 6/30/2016</b>	<b>9/30/2015 6/30/2015</b>	<b>9/30/2014 6/30/2014</b>	
Contractually required FRS contribution	\$ 171,537	\$ 192,022	\$ 167,764	
FRS Contributions in relation to the contractually required FRS contribution	<u>171,537</u>	<u>192,022</u>	<u>167,764</u>	
FRS Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	
Covered payroll	\$ 844,735	\$ 903,630	\$ 815,567	
FRS Contributions as a percentage of covered payroll	20.31%	21.25%	20.57%	

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.

**CITY OF CLEWISTON, FLORIDA**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY -  
HEALTH INSURANCE SUBSIDY PENSION PLAN**

Reporting period ending Measurement date	<u>9/30/2020</u> <u>6/30/2020</u>	<u>9/30/2019</u> <u>6/30/2019</u>	<u>9/30/2018</u> <u>6/30/2018</u>	<u>9/30/2017</u> <u>6/30/2017</u>
City's proportion of the HIS net pension liability	0.002160915%	0.002136683%	0.002279917%	0.002592564%
City's proportionate share of the HIS net pension liability	\$ 263,844	\$ 293,073	\$ 241,308	\$ 277,209
City's covered payroll	\$ 749,992	\$ 713,598	\$ 732,313	\$ 2,325,831
City's proportionate share of the pension liability as a percentage of its covered payroll	35.18%	41.07%	32.95%	11.92%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	3.00%	2.63%	2.15%	1.64%
Reporting period ending Measurement date	<u>9/30/2016</u> <u>6/30/2016</u>	<u>9/30/2015</u> <u>6/30/2015</u>	<u>9/30/2014</u> <u>6/30/2014</u>	
City's proportion of the HIS net pension liability	0.002719782%	0.002872070%	0.002889907%	
City's proportionate share of the HIS net pension liability	\$ 316,979	\$ 292,906	\$ 270,213	
City's covered payroll	\$ 844,735	\$ 903,630	\$ 2,286,632	
City's proportionate share of the pension liability as a percentage of its covered payroll	37.52%	32.41%	11.82%	
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	0.97%	0.50%	0.99%	

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.



**CITY OF CLEWISTON, FLORIDA**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
HEALTH INSURANCE SUBSIDY PENSION PLAN**

Reporting period ending Measurement date	<u>9/30/2020</u> <u>6/30/2020</u>	<u>9/30/2019</u> <u>6/30/2019</u>	<u>9/30/2018</u> <u>6/30/2018</u>	<u>9/30/2017</u> <u>6/30/2017</u>
Contractually required HIS contribution	\$ 12,892	\$ 11,572	\$ 12,156	\$ 13,493
HIS Contributions in relation to the contractually required HIS contribution	<u>12,892</u>	<u>11,572</u>	<u>12,156</u>	<u>13,493</u>
HIS Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 743,921	\$ 695,971	\$ 732,313	\$ 812,857
HIS Contributions as a percentage of covered payroll	1.73%	1.66%	1.66%	1.66%

  

Reporting period ending Measurement date	<u>9/30/2016</u> <u>6/30/2016</u>	<u>9/30/2015</u> <u>6/30/2015</u>	<u>9/30/2014</u> <u>6/30/2014</u>
Contractually required HIS contribution	\$ 14,023	\$ 12,283	\$ 9,902
HIS Contributions in relation to the contractually required HIS contribution	<u>14,023</u>	<u>12,283</u>	<u>9,902</u>
HIS Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 844,735	\$ 903,630	\$ 815,567
HIS Contributions as a percentage of covered payroll	1.66%	1.36%	1.21%

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.

CITY OF CLEWISTON, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CHANGES IN NET PENSION LIABILITY  
AND RELATED RATIOS – PENSION TRUST FUND

	<u>9/30/2015</u>	<u>9/30/2016</u>	<u>9/30/2017</u>	<u>9/30/2018</u>	<u>9/30/2019</u>	<u>9/30/2020</u>
<b>Total pension liability</b>						
Interest on total pension liability	\$ 772,612	\$ 786,296	\$ 822,797	\$ 831,801	\$ 886,595	\$ 895,190
Differences between expected and actual experience	(81,151)	(295,687)	(183,367)	514,628	(165,205)	(151,332)
Changes in assumptions	373,079	94,020	-	-	-	532,168
Benefit payments, including refunds of member contributions	(438,937)	(467,103)	(491,350)	(530,225)	(597,092)	(600,119)
<b>Net change in total pension liability</b>	<u>625,603</u>	<u>117,526</u>	<u>148,080</u>	<u>816,204</u>	<u>124,298</u>	<u>675,907</u>
<b>Total pension liability - beginning</b>	<u>11,256,782</u>	<u>11,882,385</u>	<u>11,999,911</u>	<u>12,147,991</u>	<u>12,964,195</u>	<u>13,088,493</u>
<b>Total pension liability - ending (a)</b>	<u>\$ 11,882,385</u>	<u>\$ 11,999,911</u>	<u>\$ 12,147,991</u>	<u>\$ 12,964,195</u>	<u>\$ 13,088,493</u>	<u>\$ 13,764,400</u>
<b>Plan fiduciary net position</b>						
Contributions - employer	\$ 126,960	\$ 122,907	\$ 106,286	\$ 81,053	\$ 79,681	\$ 47,861
Net investment income	(19,352)	1,105,728	1,389,749	1,175,403	403,680	1,227,936
Benefit payments, including refunds of employee contributions	(438,937)	(467,103)	(491,350)	(530,225)	(597,092)	(600,119)
Administrative expenses	(8,373)	(17,020)	(8,812)	(8,994)	(8,647)	(9,136)
<b>Net change in plan fiduciary net position</b>	<u>(339,702)</u>	<u>744,512</u>	<u>995,873</u>	<u>717,237</u>	<u>(122,378)</u>	<u>666,542</u>
<b>Plan fiduciary net position - beginning</b>	<u>10,436,417</u>	<u>10,096,715</u>	<u>10,841,227</u>	<u>11,837,100</u>	<u>12,554,337</u>	<u>12,431,959</u>
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 10,096,715</u>	<u>\$ 10,841,227</u>	<u>\$ 11,837,100</u>	<u>\$ 12,554,337</u>	<u>\$ 12,431,959</u>	<u>\$ 13,098,501</u>
<b>City's net pension liability - ending (a) - (b)</b>	<u>\$ 1,785,670</u>	<u>\$ 1,158,684</u>	<u>\$ 310,891</u>	<u>\$ 409,858</u>	<u>\$ 656,534</u>	<u>\$ 665,899</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	84.97%	90.34%	97.44%	96.84%	94.98%	95.16%
<b>Covered payroll</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>City's net pension liability as a percentage of covered payroll</b>	N/A	N/A	N/A	N/A	N/A	N/A

**Notes to the Schedule:**

The schedule will present 10 years of information once it is accumulated.



**CITY OF CLEWISTON, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF PENSION INVESTMENT RETURNS**  
**PENSION TRUST FUND**

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	<u>9/30/2015</u>	<u>9/30/2016</u>	<u>9/30/2017</u>	<u>9/30/2018</u>	<u>9/30/2019</u>	<u>9/30/2020</u>
Pension Trust Fund:						
Annual money-weighted rate of return, net of investment expenses	-0.19%	11.16%	13.17%	10.20%	3.29%	10.13%

**Notes to the Schedules:**

The schedules will present 10 years of information once it is accumulated.

CITY OF CLEWISTON, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CHANGES IN THE CITY'S  
 TOTAL OPEB LIABILITY AND RELATED RATIOS

Measurement year ended September 30,	2020	2019	2018
<b>Total OPEB liability</b>			
Service cost	\$ 80,648	\$ 68,747	\$ 75,716
Interest on the total OPRB liability	53,248	53,249	47,588
Differences between expected and actual experience	(109,064)	-	-
Changes of assumptions	(77,548)	126,356	(106,702)
Benefit payments	(48,519)	(44,925)	(41,406)
<b>Net change in total OPEB liability</b>	<b>(101,235)</b>	<b>203,427</b>	<b>(24,804)</b>
<b>Total OPEB liability - beginning</b>	<b>1,430,790</b>	<b>1,227,363</b>	<b>1,252,167</b>
<b>Total OPEB liability - ending</b>	<b>\$ 1,329,555</b>	<b>\$ 1,430,790</b>	<b>\$ 1,227,363</b>
<b>Covered-employee payroll</b>	<b>\$ 3,984,558</b>	<b>\$ 3,815,585</b>	<b>\$ 3,722,522</b>
<b>City's total OPEB liability as a percentage of covered-employee payroll</b>	<b>33.37%</b>	<b>37.50%</b>	<b>32.97%</b>

**Notes to the Schedule**

The schedule will present 10 years of information once it is accumulated.

Covered Employee Payroll was projected one year forward from the valuation date to the measurement date for the reporting period ending September 30, 2020.

*Changes of assumptions.* Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used each period:

Fiscal Year Ending September 30, 2020:	2.14%
Fiscal Year Ending September 30, 2019:	3.58%
Fiscal Year Ending September 30, 2018:	4.18%
Fiscal Year Ending September 30, 2017:	3.64%

**OTHER SUPPLEMENTARY INFORMATION**

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**CITY OF CLEWISTON, FLORIDA**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES—BUDGET AND ACTUAL  
GRANTS FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental revenues	\$ 193,967	\$ 193,967	\$ 126,409	\$ (67,558)
Investment earnings	500	500	697	197
Total revenues	<u>194,467</u>	<u>194,467</u>	<u>127,106</u>	<u>(67,361)</u>
<b>Expenditures</b>				
Current				
Culture/recreation	<u>194,467</u>	<u>194,467</u>	<u>127,626</u>	<u>66,841</u>
Total expenditures	<u>194,467</u>	<u>194,467</u>	<u>127,626</u>	<u>66,841</u>
<b>Change in fund balance</b>	-	-	(520)	(520)
<b>Fund balance, beginning of year</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (520)</u>	<u>\$ (520)</u>

The accompanying notes to financial statements are an integral part of this statement.



**CITY OF CLEWISTON, FLORIDA**

**SCHEDULE OF REVENUES AND EXPENSES  
WATER AND SEWER FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

	<u>Water System</u>	<u>Sewer System</u>	<u>Total</u>
<b>Operating revenues</b>			
Charges for services	\$ 2,233,979	\$ 1,325,464	\$ 3,559,443
Impact fees	24,926	13,200	38,126
Total operating revenues	<u>2,258,905</u>	<u>1,338,664</u>	<u>3,597,569</u>
<b>Operating expenses</b>			
Personal services	440,187	450,973	891,160
Contractual services	187,774	290,419	478,193
Supplies	133,240	212,063	345,303
Utilities	304,948	151,639	456,587
Insurance	20,032	13,037	33,069
Repairs and maintenance	163,871	381,060	544,931
Depreciation	510,739	313,034	823,773
Miscellaneous	315	3,785	4,100
Total operating expenses	<u>1,761,106</u>	<u>1,816,010</u>	<u>3,577,116</u>
<b>Operating income (loss)</b>	<u>497,799</u>	<u>(477,346)</u>	<u>20,453</u>
<b>Nonoperating revenues (expenses)</b>			
Investment earnings	31,484	19,297	50,781
Interest expense	<u>(507,237)</u>	<u>(10,196)</u>	<u>(517,433)</u>
Total nonoperating revenues (expenses)	<u>(475,753)</u>	<u>9,101</u>	<u>(466,652)</u>
Income (loss) before transfers and capital contributions	22,046	(468,245)	(446,199)
<b>Capital contributions</b>	178,454	-	178,454
<b>Transfers out</b>	<u>(179,445)</u>	<u>(109,983)</u>	<u>(289,428)</u>
<b>Changes in net position</b>	<u>\$ 21,055</u>	<u>\$ (578,228)</u>	<u>\$ (557,173)</u>

CITY OF CLEWISTON, FLORIDA

SCHEDULE TO DETERMINE COMPLIANCE WITH  
INTERLOCAL FIRE PROTECTION AGREEMENT  
FOR THE YEAR ENDED SEPTEMBER 30, 2020

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Departmental expenditures of revenues, expenditures, and changes  
in fund balances of governmental funds

Expenditures - current

Public safety

Fire

\$ 483,262

Less first responder costs to

be paid by Hendry County

(39,391)

Total fire department expenditures, as adjusted

443,871

Hendry County's reimbursement percentage of fire  
department expenditures per agreement

67%

Portion of fire department expenditures to be paid  
by Hendry County

297,394

First responder costs to be paid by Hendry County

39,391

Year 2 of 5 allocation of fiscal year 2018 capital expenditures

9,887

Total fire and first responder expenditures to be  
reimbursed by Hendry County

346,672

Total previously received from Hendry County for  
fire services

248,851

Amount due from Hendry County for the  
fiscal year ended September 30, 2020

\$ 97,821

CITY OF CLEWISTON, FLORIDA

SCHEDULE TO DETERMINE COMPLIANCE WITH  
INTERLOCAL ANIMAL CONTROL AGREEMENT  
FOR THE YEAR ENDED SEPTEMBER 30, 2020

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Departmental expenditures of revenues, expenditures, and changes  
in fund balances of governmental funds

Expenditures - current

Human services

Animal control

\$ 133,503

Hendry County's reimbursement percentage of  
animal control expenditures per agreement

67%

Portion of animal control expenditures to be paid  
by Hendry County

89,447

Total previously received from Hendry County for  
animal control services

61,408

Amount due from Hendry County for the  
fiscal year ended September 30, 2020

\$ 28,039

## **OTHER REPORTS**

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

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Honorable Mayor and Members of  
the City Commission,  
City of Clewiston, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Clewiston, Florida (the "City"), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 10, 2021.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

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**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Mauldin & Jenkins, LLC*

Bradenton, Florida  
June 10, 2021



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR  
STATE PROJECT AND ON INTERNAL CONTROL  
OVER COMPLIANCE REQUIRED BY CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL**

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Honorable Mayor and Members of  
the City Commission,  
City of Clewiston, Florida

**Report on Compliance for Each Major State Project**

We have audited the City of Clewiston, Florida's (the "City") compliance with the types of compliance requirements described in the *Department of Financial Services' State Projects Compliance* Supplement that could have a direct and material effect on each of the City's major state projects for the year ended September 30, 2020. The City's major state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with state statutes, regulations, and the terms and conditions of its State projects applicable to its State projects.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*. Those standards and Chapter 10.550, *Rules of the Auditor General*, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major State project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state project. However, our audit does not provide a legal determination of the City's compliance.

**Opinion on Each Major State Project**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state projects for the year ended September 30, 2020.



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## Report on Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major state project and to test and report on internal control over compliance in accordance with Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control* over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state project on a timely basis. A *material weakness* in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.



Bradenton, Florida  
June 10, 2021

**CITY OF CLEWISTON, FLORIDA**

**SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE**

**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	<u>CSFA Number</u>	<u>Grant ID Number</u>	<u>Actual Expenditures</u>
<b>State Financial Assistance</b>			
Florida Division of Emergency Management			
Disaster Relief	31.067	Z0012	\$ 7,108
Total Florida Division of Emergency Management			<u>7,108</u>
Florida Department of Environmental Protection			
Passed through South Florida Water Management District			
Land Acquisition and Improvement	37.022	4600003609	125,203
Small Community Wastewater Facility Grant	37.075	WW260421	1,005,816
Statewide Water Quality Restoration Projects	37.039	LPA0006	178,454
Total Florida Department of Environmental Protection			<u>1,309,473</u>
Florida Department of State			
State Aid to Libraries Grant	45.030	19-ST-18	60,840
State Aid to Libraries Grant	45.030	20-ST-18	65,569
Total Florida Department of State			<u>126,409</u>
Florida Department of Transportation			
Florida Highway Beautification Grant Program	55.003	G1584	11,775
Florida Highway Beautification Grant Program	55.003	G1585	10,824
Local Transportation Projects	55.039	G1L00	30,076
Total Florida Department of Transportation			<u>52,675</u>
Florida Department of Law Enforcement			
City of Clewiston - Police Station Renovation/Construction	71.017	G1619	45,107
Total Florida Department of Law Enforcement			<u>45,107</u>
<b>Total Expenditures of State Financial Assistance</b>			<u><u>\$ 1,540,772</u></u>

**Notes to the Schedule**

The above schedule is presented using the modified accrual basis of accounting and is presented in accordance with Chapter 10.550, *Rules of the Auditor General*. As such, some amounts presented in this schedule may differ from amounts in, or used in the preparation of the basic financial statements.

**CITY OF CLEWISTON, FLORIDA**

**NOTES TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

**NOTE 1 – REPORTING ENTITY**

For reporting entity purposes, the Schedule of Expenditures of State Financial Assistance includes all the activities of the City of Clewiston's primary government and its blended component unit. The City had no discretely presented component units.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies and presentation of the Schedule of Expenditures of State Financial Assistance are in accordance with accounting principles generally accepted in the United States of America as applicable to governmental organizations.

**NOTE 3 – STATE REVOLVING FUND LOANS**

The City had the following State Revolving Fund loan balances outstanding at September 30, 2020. Current year additions to the loan balances to be included in the Schedule of Expenditures of State Financial Assistance for the fiscal year ended September 30, 2020, were \$1,007,193.

<u>Program Title</u>	<u>State CSFA Number</u>	<u>Grant Number</u>	<u>Total Outstanding As of September 30, 2020</u>
State Revolving Fund	37.075	WW260421	\$ 1,005,816
State Revolving Fund	37.077	WW260420	212,113
State Revolving Fund	37.077	WW260410	597,845
			<u>\$ 1,815,774</u>

**NOTE 4 – SUBRECIPIENTS**

The City provided state financial assistance to subrecipients as follows:

<u>Program Title</u>	<u>State CSFA Number</u>	<u>Grant Number</u>	<u>Amount Transferred to Subrecipient</u>
State Aid to Librarites Grant	45.030	19-ST-18	
Harlem Public Library			\$ 26,353
Barron Public Library			33,043
			<u>\$ 59,396</u>

CITY OF CLEWISTON, FLORIDA

SUMMARY SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2020

SECTION I  
SUMMARY OF AUDIT RESULTS

**Financial Statements**

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:  
Material weaknesses identified?                    \_\_\_ yes             X  no

Significant deficiencies identified not considered to be material weaknesses?                    \_\_\_ yes             X  no

Noncompliance material to financial statements noted?                    \_\_\_ yes             X  no

Federal Single Audits were not required as the City did not expend great than \$750,000 of federal funds during the year ended September 30, 2020.

**State Projects**

Internal Control over major state projects:  
Material weaknesses identified?                    \_\_\_ yes             X  no

Significant deficiencies identified not considered to be material weaknesses?                    \_\_\_ yes             X  none reported

Type of auditor's report issued on compliance for major state projects: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Chapter 10.550, *Rules of the Auditor General*?                    \_\_\_ yes             X  no

Identification of major state projects:

<u>CSFA Number</u>	<u>Name of State Project or Cluster</u>
37.075	Small Community Wastewater Facility Grant

Dollar threshold used to distinguish between State Type A and Type B programs: \$462,232

**CITY OF CLEWISTON, FLORIDA**

**SUMMARY SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

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**SECTION II  
FINANCIAL STATEMENT FINDINGS AND RESPONSES**

**2020-001. Interfund Activity (Management Letter Comment)**

Criteria: Internal controls should be in place to support effective and efficient processing of transactions to support a financial reporting framework that provides decision makers with the ability to make timely decisions. As part of the audit process, we noted that the City maintained significant interfund balances as of September 30, 2020.

Condition: During our testing of interfund activity, we noted that the City's General Fund reported net interfund liability amounts of approximately \$1.9 million at September 30, 2020. These net amounts were owed to the City's Electric fund, which reported interfund asset amounts of approximately \$4.7 million. Additionally, the Water and Sewer fund reports interfund liabilities of approximately \$4.3 million.

Context: Per discussions with management, the City's process is to report all of the City's operating disbursements within the General Fund operating bank account, and all of the operating receipts within the Water & Sewer Fund operating bank account, and then subsequently settle the amounts through cash transfers between the respective fund's bank accounts.

Effect: While there is no income statement impact, as of September 30, 2020, significant Interfund balances were maintained that need to be settled by the City's Accounting staff.

Recommendation: We recommend the City implement a pooled cash system that allows for these amounts to be processed automatically through its general ledger system. This would provide a more efficient approach to reporting the true cash and interfund balances within each fund. Additionally, it will reduce the burden of reconciling multiple bank accounts each month, as only one reconciliation would be necessary.

**SECTION III  
STATE PROJECTS FINDINGS AND QUESTIONED COSTS**

None noted.

**CITY OF CLEWISTON, FLORIDA**

**SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS  
FOR THE YEAR ENDED SEPTEMBER 30, 2020**

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**2019-001 Prior Period Adjustment**

Condition: A long-term interfund loan in the amount of \$479,204 between the General Fund and the Water and Sewer Fund was not recorded within the City's General Fund. Additionally, an amount due to the City's Pension Trust Fund from the General Fund in the amount of \$100,516 was recorded without the intent of the General Fund to repay the Pension Trust Fund.

Criteria: Internal controls should be in place to provide reasonable assurance that all transactions are recorded in accordance with accounting principles generally accepted in the United States of America. As part of the audit process, we identified two material transactions that were recorded prior to the beginning of fiscal year 2020 that were not properly recorded.

Auditee Response/Status: Resolved.

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## INDEPENDENT AUDITOR'S MANAGEMENT LETTER

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Honorable Mayor and Members of  
the City Commission,  
City of Clewiston, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the City of Clewiston, Florida (the "City"), as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated June 30, 2020.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, *Rules of the Auditor General*.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and On Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major State Project and On Internal Control over Compliance Required by Chapter 10.550, *Rules of the Auditor General*, Schedule of Findings and Questioned Costs, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated June 10, 2021, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. Finding 2019-1 was corrected in fiscal year 2020.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed within the City's footnotes.

### **Financial Condition**

Section 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), *Florida Statutes*, and to identify the specific conditions(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by the same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we noted item 2020-001 as noted in the schedule of findings and questioned costs.



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**Special District Component Units**

Section 10.554(1)(i)5.c, *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), *Florida Statutes*. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), *Florida Statutes*.

**Additional Matters**

Section 10.554(1)(i)3 *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Mayor and Members of the City Commission, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



Bradenton, Florida  
June 10, 2021



## INDEPENDENT ACCOUNTANT'S REPORT

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Honorable Mayor and Members of  
the City Commission,  
City of Clewiston, Florida

We have examined the City of Clewiston, Florida's (the "City") compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2020. Management of the City is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2020.

This report is intended solely for the information and use of the City and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "Mauldin &amp; Jenkins, LLC". The signature is written in a cursive, flowing style.

Bradenton, Florida  
June 10, 2021

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